

# WESTERN OREGON UNIVERSITY

## 2018 ANNUAL FINANCIAL REPORT



## TABLE OF CONTENTS

WOU Board of Trustees	1
Message from the President	2
Top University Accomplishments	4
Independent Auditors' Report	6
Management's Discussion and Analysis	8
Financial Ratios	20
Statement of Net Position (university)	22
Statement of Financial Position (component unit)	23
Statement of Revenues, Expenses and Changes in Net Position (university)	24
Statement of Activities (component unit)	25
Statement of Cash Flows (university)	26
Notes to the Financial Statements	28
Required Supplementary Information	58

## WOU BOARD OF TRUSTEES

Zellee Allen '93  
Partnerships in Community Living, Inc.

Jaime Arredondo  
Secretary-Treasurer, Pineros Campesinos Unidos del Noroeste (Oregon's Farmworker Union)

James M. Baumgartner '89  
Attorney

Zoe Chan-Tuyub  
Student, Western Oregon University

Dr. Rex Fuller (*ex officio*)  
President, Western Oregon University

Dr. Gavin Keulks  
Professor of English, Western Oregon University





**Betty Komp**  
Oregon Legislator, Retired

**Cecelia Koontz**  
Business Manager, Central School  
District

**Malissa Larson**  
Assistant Vice President for Student  
Affairs, Western Oregon University

**Dr. Jeanette Mladenovic**  
Partner, Healthcare Dispute Resolutions  
Group

**Lydia Muniz**  
Retired, Oregon Department of Human  
Services

**Lane Shetterly '78**  
Attorney & Partner, Shetterly Irick and  
Ozias

## PRESIDENT'S CABINET

**Rex Fuller, Ph.D.**  
President

**Curtis Campbell**  
Executive Director, Intercollegiate Athletics

**Gary Dukes, Ph.D.**  
Vice President for Student Affairs

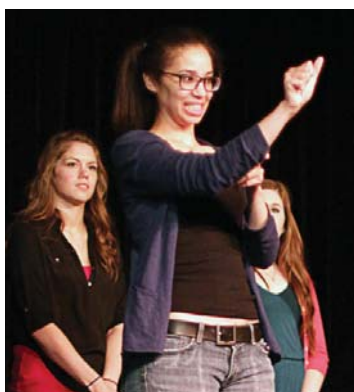
**Ryan Hagemann, J.D.**  
Vice President and General Counsel; Board Secretary

**Erin McDonough**  
Executive Director, Strategic Communications and  
Marketing  
Interim Executive Director, Advancement &  
Foundation

**Rob Winningham, Ph.D.**  
Interim Provost and Vice President for Academic  
Affairs

**LouAnn Vickers**  
Executive Assistant to the President

**Tatyana Karaman, Ph.D.**  
Vice President for Finance and Administration



## MESSAGE FROM THE PRESIDENT

---

Western Oregon University moved forward on a number of important initiatives related to the university's strategic plan, Forward Together, in 2017-2018. These initiatives enabled WOU to make headway toward important goals while offering outstanding support for our students and employees.

Western Oregon University continues to serve Oregon families in myriad ways. Not only do we offer scholarships specifically for Oregon residents, we help thousands of Oregon high school students earn college credit before they even graduate through the Willamette Promise program. By focusing on fields that are important to the state, we are preparing our students to make Oregon a better, stronger and more diverse place.

In relation to our strategic plan, we established the office of Institutional Research, which develops resources for improved transparency and accountability, and the University Council, which has general oversight for ensuring mission fulfillment. Going forward, we will harness these two groups to focus on improving retention, graduation rates and enrollment.

One important facet in our ability to serve more students is overall affordability. Although we have one of the lowest tuitions in the state, we are on the higher end for estimated cost of attendance. Because I believe access to higher education without affordability is not a true opportunity, we at WOU are continually seeking ways to mitigate expenses that increase cost of attendance. We also keep our eye on how cost of attendance relates to the median household income for Oregon. Our goal is to be the most affordable four-year public university in Oregon.

Another piece of the student success pie is the existence of a logical, attainable and interesting curriculum that gets students to graduation within four years. To that end, we've been working diligently on a new general education program, which includes input from across campus for total transparency. The new program will simplify graduation requirements while still offering engaging, high-impact experiences for students such as freshman seminars. WOU also added several new major and minor academic programs to further meet the needs of today's job market.



In October 2017, we saw the grand opening of our latest capital improvement project, the Student Health and Counseling Center. The new building facilitates more appointments, resources and staff than the previous location, and there is enough room to grow into the future. A remodel of the natural sciences building got under way during the summer, and the new format will provide improved student learning space and faculty offices along with research space to engage our students in undergraduate research projects. Finally, WOU is embarking on a remodel of the

Oregon Military Academy building, transforming that structure into our new Welcome Center on the north end of campus by fall 2020.

These are just some of the projects included in our Campus Master Plan, a document we've been modifying during the past year. We are nearing the end of the process -- led by our consulting firm SRG -- and there are a number of exciting elements planned for the future. Our three leading concepts have been: "Keep the core compact"; "Create active areas on campus"; and maintain "A walkable, sustainable campus."

Our Advancement and Foundation departments continue to locate and develop financial resources for WOU. Last year saw three significant development accomplishments. First, Dr. Richard Woodcock pledged \$1 million for a scholarship endowment to support underrepresented students in the STEM fields and students in education related to STEM. This pledge is now fully paid, and by next fall, we will be awarding an additional \$40,000 in scholarships each year.

We also reached an all-time high on Giving Day, and our enthusiastic WOU Foundation board embarked on the 100 Opportunities campaign. They raised more than \$90,000 to support student scholarships. As part of this effort, WOU secured a gift from the Joseph Weston Foundation to support eight Willamette Promise students enrolled at WOU. Each student will

receive \$2,500 for a total of \$20,000. We hope this will continue as an annual program.

We are excited to see what the future holds for Western Oregon University. I am certain that we will continue to thrive and achieve our goals on all fronts. Our proactive approach to student success, opportunities for intellectual engagement and a transformative education will continue as our core message because together we succeed.

Thank you,



Rex Fuller, President



*Located on the north end of campus, the former Oregon Military Academy will be transformed into Western Oregon University's new Welcome Center by fall 2020.*

### WOU Student-Athletes Bring Home National Titles

WOU Athletics enjoyed a standout year, one that included several national championships, strong academic performances by student-athletes and a run at the national finals in men's basketball.

Our indoor and outdoor track athletes shone on the track, netting a repeat Division II national title in the distance medley relay and first place in the men's mile. In the spring, senior David Ribich again took home the Great Northwest Athletic Conference (GNAC) Male Athlete of the Year award and knocked down records in several events as well as repeating as national champion in the 1,500. The WOU women's track and field team had three top-8 finishes in during indoor nationals.

The men's basketball team reached No. 3 in the national rankings, won the GNAC Conference title and hosted the D-II West Region tournament. The team tied the GNAC record for the most conference wins in a season with 19.

The WOU Softball team continued its streak of GNAC tournament appearances, reaching the semifinals before falling to Simon Frasier. WOU Baseball took the GNAC title for the 16th time in the past 17 seasons.

### WOU Opens New Student Health and Counseling Center

In October 2017, the new Student Health and Counseling Center (SHCC) officially opened on the WOU campus. The new building doubled the treatment space of the former structure, allowing more students to be served more quickly for both physical and mental health appointments.

The new SHCC was paid for with reserve funds built up over many years as well as a student-supported increase of \$11 per term in fees. Groundbreaking for the building was in July 2016, and construction was completed in summer 2017. The center was designed by Soderstrom Architects out of Portland and built by general contractor GBC out of Corvallis. The building formerly housing the Student Health and Counseling Center has been renovated to house the Advising Center.

Clinic Director Jaime Silva was thrilled with how the new building turned out. "Having the backing of stu-

dents made the project that much more meaningful," Silva said. "It's more important than ever that the new health center meet student needs and expectations."



*The new Student Health and Counseling Center was made possible with reserved funding and a student-supported increase of fees (\$11 per term).*

### WOU Student-Veteran Club Wins National Recognition

WOU Veterans Support Services had a terrific winter, earning several accolades from multiple agencies. Most importantly, the WOU chapter of Student Veterans of America (SVA) won the Chapter of the Year award from among 1,300 SVA chapters nationwide. Student Shane Follett is the president of the campus SVA chapter.

"It is an honor for Western Oregon University Student Veterans of America to be chosen as the chapter of the year," said Andrew Holbert, Veterans Services coordinator.

WOU's Veterans Services also was awarded an \$86,700 grant in December from the Oregon Department of Veterans Affairs to enhance its Veterans Resource Center. Finally, WOU's title as a Military Friendly School was upgraded from silver status to gold status.

## Suicide prevention grant

WOU was one of 17 colleges and universities nationwide selected for a three-year federal grant to focus on suicide prevention and mental health promotion. Housed in The Research Institute (TRI), the grant focuses on infrastructure and policy, training, events and marketing materials that target WOU's nearly 5,400 students.

Major components of the grant program are:

- Develop additional protocols to strengthen the suicide response system on campus.
- Create a web presence for suicide prevention and mental health promotion.
- Train students and employees in the risk factors and warning signs of suicide and how to intervene.
- Reduce the stigma associated with help-seeking behavior.
- Increase the awareness and utilization of resources.

Activities will be designed to address the needs of high-risk student populations such as first-generation, low-income, Hispanic, veterans and military families, American Indian and Alaskan Natives, and students who identify as LGBTQ+.

The program began in October 2017 and is directed by Tim Glascock.

## WOU Expands Academic Offerings to Meet Market Demand

The university has added several academic programs as a result of a demonstrated need in the job market and curricular changes at WOU.

WOU's new sustainability major, housed within the geography department, allows students to combine extensive geography courses with classes in biology, communications, political science and even business to gain a systems-level understanding of sustainable development and solutions that support it. Students in the program will earn a Bachelor of Science upon completion. Given the focus in the Pacific Northwest on natural resource management, the skills sustainability majors gain will be invaluable when they join the work force.

The university also added a new minor in public history that is designed for students who might seek careers with historical societies, museums, archives or nonprofit organizations. Those who choose the program build their knowledge of researching, interpreting and presenting history to a broad and diverse audience. Practical internships will be available so that students can get real-world experience before graduation.

WOU also redesigned its Art major and Visual Communications major into the Arts and Design major.



*Andrew Holbert, director of WOU's Veterans Resource Center, celebrates Memorial Day with fellow veterans, students and WOU alumni.*



## Independent Auditor's Report

To the Board of Trustees  
Western Oregon University  
Monmouth, Oregon

### Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of Western Oregon University (the University), a component unit of the State of Oregon, as of and for the years ended June 30, 2018 and 2017, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We did not audit the financial statements of the discretely presented component unit, Western Oregon University Development Foundation (the Foundation). Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the report of the other auditors. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements for the Foundation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the University and the discretely presented component unit as of June 30, 2018 and 2017, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



## **Relationship with the State of Oregon**

As described in Note 1, the financial statements of the University are intended to present the financial position, changes in financial position, and cash flows attributable to the University. They do not purport to, and do not present fairly the financial position of the State of Oregon as of June 30, 2018, and the changes in its financial position for the year then ended in conformity with accounting principles general accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Adoption of New Accounting Standard**

As discussed in Notes 1 and 14 to the financial statements, the College has adopted the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Other Postemployment Benefits Other Than Pensions*, which has resulted in a restatement of the net position as of July 1, 2017. In accordance with GASB Statement No. 75, the 2017 financial statements have not been restated to reflect this change. Our opinions are not modified with respect to this matter.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of university contributions, schedule of university's share of net pension asset/(liability), schedule of university PERS RHIA OPEB employer contribution, schedule of university proportionate share of the net PERS RHIA OPEB asset/(liability), schedule of university PERS RHIPA OPEB employer contribution, schedule of university's proportionate share of the net PERS RHIPA OPEB asset/(liability), and the schedule of university's proportionate share of the total PEBB OPEB liability as noted in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the University's financial statements. The WOU Board of Trustees, the Message from the President, the Top University Accomplishments, and the Financial Ratios are presented for purposes of additional analysis and are not a required part of the financial statements. This other information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

## **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued a report dated November 30, 2018, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.



Boise, Idaho  
November 30, 2018

## INTRODUCTION

The following Management's Discussion and Analysis (MD&A) provides an overview of the financial position and activities of Western Oregon University (WOU, the university) for the year ended June 30, 2018 with comparative data for the fiscal years ended June 30, 2017 and June 30, 2016. This discussion has been prepared by management to assist readers in understanding the accompanying financial statements and footnotes.

## Annual Full Time Equivalent (FTE) Student Enrollment Summary:

2018	2017	2016	2015	2014
4,451	4,571	4,700	4,812	5,017

## UNDERSTANDING THE FINANCIAL STATEMENTS

The MD&A focuses on WOU as a whole and is intended to foster a greater understanding of WOU's financial activities. Since this presentation includes summarized formats, it should be read in conjunction with the financial statements which have the following six components.

**Independent Auditor's Report** presents an unmodified opinion rendered by an independent certified public accounting firm, Eide Bailly LLP, on the fairness in presentation (in all material respects) of the financial statements.

**Statement of Net Position (SNP)** presents a snapshot of WOU assets, deferred outflows, liabilities and deferred inflows under the accrual basis of accounting as of June 30, for each fiscal year presented. The SNP helps the reader understand the types and amounts of assets available to support operations, how much WOU owes to vendors and the State of Oregon; and net position delineated based upon their availability for future expenditures.

**Statement of Revenues, Expenses, and Changes in Net Position (SRE)** presents WOU revenues and expenses categorized between operating, nonoperating and other related activities. The SRE reports the WOU operating results for each fiscal year presented.

**Statement of Cash Flows (SCF)** provides information about WOU's sources (receipts) and uses (payments) of cash during the fiscal year. The SCF classifies sources and uses of cash into four categories, and assists in determining whether WOU has the ability to generate future net cash flows to meet its obligations as they come due.

**Notes to the Financial Statements (Notes)** provide additional information to clarify and expand on the financial statements.

**The Component Unit**, comprised of a supporting foundation, is discretely presented in the WOU financial statements and in Notes 2 and 20.

The MD&A provides an objective analysis of WOU's financial activities based on currently known facts, decisions, and conditions. The MD&A discusses the current and prior year results in comparison to the current and two previous fiscal years. Unless otherwise stated, all years refer to the fiscal year ended June 30.

## FINANCIAL SUMMARY

The university's financial position improved in the past year with an increase in total net position as of June 30, 2018 of \$4,201 thousand. During 2018, unrestricted net position increased by \$1,182 thousand. A decrease in unrestricted net position of \$4,023 thousand resulted from changes in the net pension liability and associated deferrals. The implementation of the Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, decreased unrestricted net position by \$1,203 thousand. These decreases were offset by an increase of \$5,919 thousand in unrestricted operations. Net investment in capital assets increased by \$3,998 thousand, while restricted expendable net position decreased by \$979 thousand.

The university's financial position declined slightly during 2017 with a decrease in total net position as of June 30, 2017 of \$3,703 thousand. During 2017, unrestricted net position decreased by \$5,804 thousand primarily due to a decrease of \$5,850 thousand resulting from increases in the net pension liability and associated deferred outflows and inflows of resources. The decrease was offset by an increase in net investment in capital assets of \$3,062 thousand. Restricted net expendable position decreased by \$961 thousand.

## STATEMENT OF NET POSITION

The term "Net Position" refers to the difference between (a) assets and deferred outflows of resources and (b) liabilities and deferred inflows of resources, and is an indicator of WOU's current financial condition. Changes in net position that occur over time indicate improvement or deterioration in WOU's financial condition.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017

The following summarizes WOU assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position:

### Condensed Statement of Net Position (in 000's)

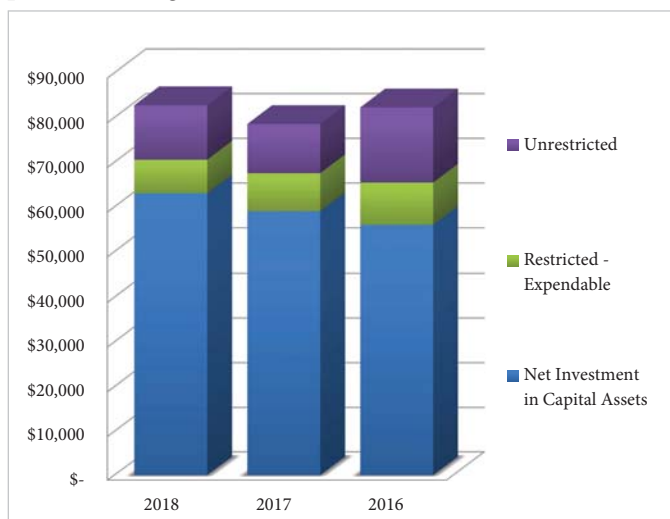
As of June 30,	2018	2017	2016
Current Assets	\$ 32,481	\$ 28,353	\$ 28,103
Noncurrent Assets	35,107	33,872	36,837
Capital Assets, Net	114,065	112,473	111,936
<b>Total Assets</b>	<b>\$ 181,653</b>	<b>\$ 174,698</b>	<b>\$ 176,876</b>
Deferred Outflows of Resources	\$ 13,009	\$ 20,912	\$ 3,394
Current Liabilities	\$ 21,136	\$ 20,264	\$ 21,277
Noncurrent Liabilities	90,372	96,420	73,504
<b>Total Liabilities</b>	<b>\$ 111,508</b>	<b>\$ 116,684</b>	<b>\$ 94,781</b>
Deferred Inflows of Resources	\$ 402	\$ 375	\$ 3,235
Net Investment in Capital Assets	\$ 63,049	\$ 59,051	\$ 55,989
Restricted - Expendable	7,532	8,511	9,472
Unrestricted	12,171	10,989	16,793
<b>Total Net Position</b>	<b>\$ 82,752</b>	<b>\$ 78,551</b>	<b>\$ 82,254</b>

### Total Net Position

Total net position increased by \$4,201 thousand, or 5 percent, during 2018. Increases in net investment in capital assets and unrestricted net position were somewhat offset by a decrease in restricted net position.

Total net position decreased by \$3,703 thousand, or 5 percent, during 2017 due mainly to a decrease in unrestricted net position due to increases in the net pension liability and associated deferred outflows and deferred inflows of resources, offset by an increase in net investment in capital assets. Expendable and non-expendable restrictions on net position do not significantly affect the availability of resources for future use.

As illustrated by the following graph, the make-up of net position changed between 2018, 2017 and 2016 (in 000's).



### Comparison of fiscal year 2018 to fiscal year 2017

**Net Investment in Capital Assets** increased by \$3,998 thousand, or 7 percent.

- Capital asset increases of \$7,516 thousand were offset by a \$5,925 thousand increase to accumulated depreciation for a net increase in capital assets of \$1,591 thousand.
- Long-term debt outstanding attributable to the capital assets decreased by \$2,407 thousand due primarily to debt service payments made on outstanding debt. See Note 8 Long-Term Liabilities for additional information.

See also Changes to Capital Assets on pages 17 and 18 and Note 5 Capital Assets for additional details.

**Restricted Expendable Net Position** decreased by \$979 thousand, or 12 percent.

- Net position related to gifts, grants and contracts increased by \$75 thousand due primarily to an increase in State of Oregon restricted funds at year end.
- Net position related to student loans decreased by \$73 thousand. The university recorded a payable of \$259 thousand for the estimated amount of Federal Capital Contribution (FCC) payable to the U.S. Department of Education due during fiscal year 2019. This was mostly offset by increases in cash and receivables, along with a decrease in bad debt allowance.
- Net position relating to the funding of capital projects decreased by \$1,002 thousand primarily as the result of the majority of ongoing capital projects being funded by internal, unrestricted, university sources.
- Net position relating to funds reserved for debt service decreased by \$103 thousand primarily as the result of a decrease in cash held restricted for debt service at year end.
- The implementation of GASB Statement No. 75 resulted in the creation of a new restricted expendable net position for the OPEB asset. The restricted expendable OPEB asset is equal to the Net OPEB Asset of \$124 thousand reported in noncurrent assets.

**Unrestricted Net Position** increased by \$1,182 thousand, or 11 percent.

- Unrestricted operations, which includes education, auxiliaries, and general business type activities, increased unrestricted net position by \$5,919 thousand.
- Changes associated with year-end accruals for the PERS net pension liability decreased unrestricted net position by \$4,023 thousand.

- The implementation of GASB Statement No. 75 and the reporting of net OPEB liabilities along with the associated deferred outflows and deferred inflows for the OPEB liabilities and the OPEB asset resulted in a net decrease of \$1,203 thousand.
- Changes associated with year-end liability accruals for PERS state and local government rate pool (SLGRP), compensated absences, and faculty credit banking increased unrestricted net position by \$489 thousand.

See Note 9 Unrestricted Net Position for additional information.

#### **Comparison of fiscal year 2017 to fiscal year 2016**

**Net Investment in Capital Assets** increased by \$3,062 thousand, or 5 percent.

- Capital asset increases of \$4,860 thousand were offset by a \$4,323 thousand increase to accumulated depreciation for a net increase in capital assets of \$537 thousand.
- Long-term debt outstanding attributable to the capital assets decreased by \$2,525 thousand due to debt service payments made on outstanding debt. See Note 8 Long-Term Liabilities for additional information.

See also Changes to Capital Assets on pages 17 and 18 and Note 5 for additional details.

**Restricted Expendable Net Position** decreased by \$961 thousand, or 10 percent.

- Net position related to gifts, grants and contracts decreased by \$576 thousand due primarily to a decrease in federal restricted funds at year end.
- Net position related to student loans increased by \$534 thousand primarily due to an increase in cash and net receivables held related to Perkins loans at year end.
- Net position relating to the funding of capital projects decreased by \$858 thousand primarily as the result of the majority of ongoing capital projects being funded on a cost reimbursable basis from the State.
- Net position relating to funds reserved for debt service decreased by \$61 thousand primarily as the result of a decrease in cash held restricted for debt service at year end.

**Unrestricted Net Position** decreased by \$5,804 thousand, or 35 percent.

- Unrestricted operations, which includes education, auxiliaries, and general business type activities, increased unrestricted net position by \$407 thousand.

- Changes associated with year-end liability accruals for PERS state and local government rate pool (SLGRP), other postemployment benefits (OPEB), compensated absences, and faculty credit banking decreased unrestricted net position by \$361 thousand.
- Changes associated with year-end accruals for the PERS net pension liability decreased unrestricted net position by \$5,850 thousand.

See Note 9 for additional information.

#### **TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES**

Total Assets increased by \$6,955 thousand, or 4 percent, during the year ended June 30, 2018. Increases were seen in all categories of assets except for prepaid expenses, which decreased slightly. Total Assets decreased by \$2,178 thousand, or 1 percent, during the year ended June 30, 2017. Increases to cash and cash equivalents were offset by decreases to accounts receivable and investments.

#### **Comparison of fiscal year 2018 to fiscal year 2017**

**Current Assets** increased by \$4,128 thousand, or 15 percent, primarily due to:

- Current cash and cash equivalents increased by \$2,875 thousand. Cash held for operations increased by \$3,512 thousand. Cash held in restricted gift, grant and contract funds increased by \$1,082 thousand. These increases were somewhat offset by an increase in the amount of cash converted to investments at year end.
- Accounts receivable increased by \$247 thousand. Decreases in receivables for state grants and capital projects were offset by an increase in receivables for student tuition and fees. See Note 3 Accounts Receivable for additional information.
- Current notes receivable increased by \$136 thousand due to an increase in receivables for institutional student loans and a decrease in the allowance for doubtful accounts.

**Noncurrent Assets** increased by \$1,235 thousand, or 4 percent, primarily due to:

- Investments increased by \$1,184 thousand due to an overall increase in cash balances which allowed for more cash to be converted to investments at year-end.
- WOU recorded a \$124 Net OPEB Asset as the result of the implementation of GASB Statement No. 75. See Note 14 Other Postemployment Benefits (OPEB) for additional details.

**Capital Assets, Net** increased by \$1,592 thousand, or 1 percent. Capitalized acquisitions net of disposals and adjustments added \$7,517 thousand, which was offset by an increase of \$5,925 thousand in accumulated depreciation.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017

---

See Capital Assets in this MD&A and Note 5 Capital Assets for additional information.

**Deferred Outflows of Resources** decreased by \$7,903 thousand, or 38 percent.

- Deferred outflows related to changes in accruals for the net pension liability decreased by \$8,155.
- The implementation of GASB Statement No. 75 added \$252 thousand in deferred outflows related to the OPEB net asset and liabilities.

See Note 6 Deferred Outflows and Deferred Inflows of Resources for detailed information on this change.

### **Comparison of fiscal year 2017 to fiscal year 2016**

**Current Assets** increased by \$250 thousand, or 1 percent, primarily due to:

- Current cash and cash equivalents increased by \$4,373 thousand. Cash held in building and equipment reserves decreased by \$1,050 thousand. Cash for operations increased by \$2,924 thousand. Cash further increased due to a lower proportion of cash converted to investments at year end.
- Accounts receivable decreased by \$3,842 thousand. Decreases in receivables for state grants and capital projects, along with an increase in the allowance for doubtful accounts were offset by an increase in receivables for student tuition and fees. See Note 3 for additional information.

**Noncurrent Assets** decreased by \$2,965 thousand, or 8 percent, primarily due to:

- Noncurrent cash and cash equivalents decreased by \$114 thousand. Decreases in cash held for capital construction was offset by a decrease in the proportion of cash converted to investments at year end.
- Investments decreased by \$2,941 thousand due to a decrease in the proportion of cash converted to investments and a decrease in unrealized gain on investments.

**Capital Assets, Net** increased by \$537 thousand, or less than 1 percent. Capitalized acquisitions net of disposals and adjustments added \$4,860 thousand, which was offset by an increase of \$4,323 thousand in accumulated depreciation. See Capital Assets in this MD&A and Note 5 for additional information.

**Deferred Outflows of Resources** increased by \$17,518 thousand, or 516 percent, related to changes in accruals for the net pension liability. See Note 6 for detailed information on this change.

### **TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES**

Total liabilities decreased by \$5,176 thousand, or 4 percent, during the year ended June 30, 2018. Decreases in

the net pension liability, long-term liabilities, and accounts payable and accrued liabilities were somewhat offset by the recording of \$1,348 thousand in net OPEB liability due to the implementation of GASB Statement No. 75. Total liabilities increased by \$21,903 thousand, or 23 percent, during the year ended June 30, 2017 due mainly to an increase in the net pension liability slightly offset by a decrease in noncurrent long-term liabilities and accounts payable and accrued liabilities.

### **Comparison of fiscal year 2018 to fiscal year 2017**

**Current Liabilities** increased by \$872 thousand, or 4 percent, due primarily to:

- The current portion of long-term liabilities increased by \$226 thousand primarily due to previously issued debt coming due in the next year. See Debt Administration later in this MD&A and Note 8 Long-Term Liabilities.
- Accounts payable and accrued liabilities decreased by \$558 thousand due primarily to a decrease in contract retainage payable resulting from the completion of a number of large construction projects, including the Woodcock Education Center and the Health and Counseling Center. See Note 7 Accounts Payable and Accrued Liabilities for additional information.
- Unearned revenue increased by \$526 thousand due primarily to an increase in prepaid tuition and fees and increased grant and contract unearned revenue at year-end.

**Noncurrent Liabilities** decreased by \$6,048 thousand, or 6 percent.

- Noncurrent long-term liabilities decreased by \$3,344 thousand due primarily to debt service payments made during the year. See Debt Administration later in this MD&A and Note 8.
- Net pension liability decreased by \$4,052 thousand. See Note 13 Employee Retirement Plans.
- The implementation of GASB Statement No. 75 added \$1,348 thousand in total and net OPEB liabilities. See Note 14 for additional details.

**Deferred Inflows of Resources** increased by \$27 thousand, or 7 percent

- Changes in accruals for the net pension liability decreased by \$79 thousand.
- The implementation of GASB Statement No. 75 added \$106 thousand in deferred inflows related to the OPEB net asset and liabilities.

See Note 6 for additional information.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017

### Comparison of fiscal year 2017 to fiscal year 2016

**Current Liabilities** decreased by \$1,013 thousand, or 5 percent, due primarily to:

- The current portion of long-term liabilities increased by \$310 thousand primarily due to previously issued debt coming due in the next year. See Debt Administration later in this MD&A and Note 8.
- Accounts payable and accrued liabilities decreased by \$1,863 thousand due primarily to a decrease in accounts payable for services and supplies associated with capital construction projects. See Note 7 for additional information.
- Unearned revenue increased by \$805 thousand due primarily to an increase in prepaid tuition and fees.

**Noncurrent Liabilities** increased by \$22,916 thousand, or 31 percent. A decrease of \$3,346 thousand in non-current long-term liabilities was offset by an increase of \$26,228 thousand in net pension liability. See Debt Administration later in this MD&A as well as Note 8 and Note 13.

**Deferred Inflows of Resources** decreased by \$2,860 thousand, or 88 percent, related to changes in accruals for the net pension liability. See Note 6 for detailed information on this change.

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (SRE)

Due to the classification of certain revenues as nonoperating revenue, WOU shows a loss from operations. State general fund appropriations, nonexchange grants and non-capital gifts, although considered nonoperating revenue under GASB Statement No. 35, *Basic Financial Statements—and Management's Discussion and Analysis—for Public Colleges and Universities—an amendment of GASB Statement No. 34*, and reflected accordingly in the nonoperating section of the SRE, are used solely for operating purposes.

The following summarizes the revenue and expense activity of WOU:

### CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION (in 000's)

For the Year Ended June 30,	2018	2017	2016
Operating Revenues	\$ 68,552	\$ 66,179	\$ 66,280
Operating Expenses	108,080	111,032	110,962
Operating Loss	(39,528)	(44,853)	(44,682)
Nonoperating Revenues,			
Net of Expenses	37,441	37,851	36,512
Other Revenues	7,547	3,299	15,766
Increase in Net Position Prior to Special/Extraordinary Items	5,460	(3,703)	7,596
Special and Extraordinary Item	-	-	37,257
Increase in Net Position After Special/Extraordinary Items	5,460	(3,703)	44,853
Net Position, Beginning of Year	78,551	82,254	37,401
Change in Accounting Principle	(1,259)	-	-
Net Position, Beginning of Year, Restated	77,292	82,254	37,401
Net Position, End of Year	\$ 82,752	\$ 78,551	\$ 82,254

Net position increased by \$4,201 thousand, or 5 percent, in 2018 compared to an decreased by \$3,703 thousand, or 5 percent, in 2017. During 2018, an increase in operating revenue was further enhanced by a decrease in operating expenses. The decrease in 2017 resulted primarily from a decrease in capital grants.

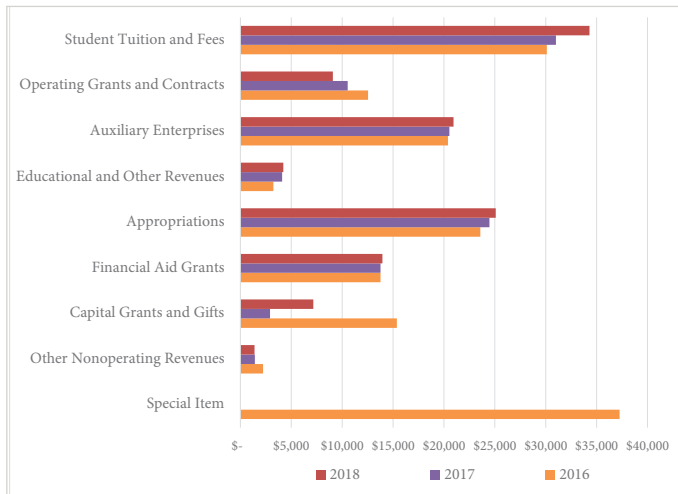
### Revenues and Special Items

Total revenues increased by \$7,402 thousand, or 7 percent, in 2018 over 2017. Increases in student tuition and fees, appropriations and capital grants and gifts were offset by a decrease in grants and contracts revenue.

### Total Operating, Nonoperating, Other Revenues and Special Items (in 000's)

For the Year Ended June 30,	2018	2017	2016
Student Tuition and Fees	\$ 34,304	\$ 31,007	\$ 30,110
Grants and Contracts	9,085	10,537	12,541
Auxiliary Enterprises	20,943	20,532	20,396
Educational and Other	4,220	4,103	3,233
Total Operating Revenues	68,552	66,179	66,280
Appropriations	25,087	24,469	23,570
Financial Aid Grants	13,954	13,769	13,773
Gifts	984	882	898
Investment Activity	401	533	1,059
Capital Grants and Gifts	7,165	2,907	15,374
Gain (Loss) on Sale of Assets, Net	-	2	264
Total Nonoperating Revenues	47,591	42,562	54,938
Special/Extraordinary Items	-	-	37,257
Total Revenues	\$ 116,143	\$ 108,741	\$ 158,475

## Total Operating, Nonoperating, Other Revenues and Special Items (in 000's)



### Operating Revenues

Total operating revenues increased by \$2,373 thousand in 2018, or 4 percent, over 2017, to \$68,552 thousand. Increases in student tuition and fees, auxiliary enterprises, and educational and other revenues were offset by a decrease in grants and contracts revenue. Total operating revenues decreased by \$101 thousand in 2017, or less than 1 percent, over 2016, to \$66,179 thousand. This decrease was due to a decrease in federal grants and contracts, which was mostly offset by increases in all other categories of operating revenue.

#### Comparison of fiscal year 2018 to fiscal year 2017

**Net Student Tuition and Fees** increased by \$3,297 thousand, or 11 percent.

- Tuition and fees increased by \$2,327 thousand. Rate increases added \$3,516 thousand, which was offset by a decrease of \$1,189 thousand due to a decline in enrollment.
- Fee remissions and scholarship allowances reduced tuition and fees by \$274 thousand more than in the prior period.
- Bad debt expense, primarily related to the maintenance of the allowance for bad debt, decreased by \$1,244 thousand resulting in an increase in net tuition and fees. The decrease in the bad debt expense was due to a decrease in the overall allowance for doubtful accounts associated with tuition and fees.

**Federal, State and Nongovernmental Grants and Contracts** decreased by \$1,452 thousand, or 14 percent.

- Federal grant and contract revenues decreased by \$114 thousand primarily due to decreased U.S. Department

of Education grants and decreased U.S. Department of Justice cooperative agreements.

- State grant and contract activity decreased by \$1,304 thousand primarily due to decreased grants from the Department of Education, Department of Human Services, Department of Transportation and the Higher Education Coordinating Commission.
- Nongovernmental grant and contract activity decreased by \$34 thousand primarily due to decreased grants and contracts from commercial businesses, foundations and associations.

**Auxiliary Enterprises** revenues increased by \$411 thousand, or 2 percent.

- Student health services revenues increased by \$190 thousand due primarily to increased student health fee revenue and increased office visit income.
- Housing and dining revenues increased by \$421 thousand due primarily to increased room and board revenue, conference housing revenue and a decrease in the bad debt allowance.
- Athletics revenues decreased by \$28 thousand. Increased revenues from ticket sales and miscellaneous other sources were offset by decreased revenues from guarantees and other event income.
- Parking revenues increased by \$40 thousand primarily due to increased parking fines and student parking fee revenues.
- Bookstore revenues decreased by \$103 thousand due primarily to decreased revenues from textbooks sales and sales commissions.
- Student centers and activities revenues increased by \$28 thousand primarily due to increased revenue from rentals and ticket sales.
- Other auxiliary revenues decreased by \$137 thousand primarily due to decreased recreation center student fees, incidental fees and service revenue.

**Educational Department Sales and Services and Other Operating** revenues increased by \$117 thousand, or 3 percent.

- Educational department sales and services increased by \$71 thousand primarily due to increased event income and miscellaneous sales and services.
- Other operating revenue increased by \$46 thousand. Increased interest income was somewhat offset by decreases in collection charges on student accounts, reimbursements from outside entities and other miscellaneous revenue.

### **Comparison of fiscal year 2017 to fiscal year 2016**

**Net Student Tuition and Fees** increased by \$897 thousand, or 3 percent.

- Tuition and fees increased by \$593 thousand. Tuition increased by \$1,539 thousand due to rate increases offset by a decrease of \$1,145 thousand due to a decline in enrollment. Fees were up by \$199 thousand due to only slight rate increases offset by the enrollment decrease.
- Fee remissions and scholarship allowances reduced tuition and fees by \$241 thousand less than in the prior period.
- Bad debt expense, primarily related to the maintenance of the allowance for bad debt, decreased by \$63 thousand.

**Federal, State and Nongovernmental Grants and Contracts** decreased by \$2,004 thousand, or 16 percent.

- Federal grant and contract revenues decreased by \$2,792 thousand primarily due to decreased U.S. Department of Education grants.
- State grant and contract activity increased by \$682 thousand primarily due to increased grants from the Department of Human Services, the Department of Transportation and the Higher Education Coordinating Commission.
- Nongovernmental grant and contract activity increased by \$106 thousand primarily due to increased commercial business grants and contracts.

**Auxiliary Enterprises** revenues increased by \$136 thousand, or 1 percent.

- Student health services revenues increased by \$46 thousand due primarily to increased student health fee revenue.
- Housing and dining revenues decreased by \$7 thousand.
- Athletics revenues increased by \$60 thousand. Increased revenues for post season, guarantees and miscellaneous other sources were slightly offset by decreased revenues from ticket sales.
- Parking revenues increased by \$16 thousand primarily due to increased student parking fee and parking fine revenues.
- Bookstore revenues decreased by \$100 thousand due primarily to decreased revenues from textbooks sales and rentals, art supplies, general supplies, and miscellaneous other sources.

- Student centers and activities revenues decreased by \$22 thousand primarily due to decreased revenue from recreation pass and ticket sales.
- Other auxiliary revenues increased by \$143 thousand primarily due to increased student building and incidental fees offset slightly by decreased revenue from services.

**Educational Department Sales and Services and Other Operating** revenues increased by \$870 thousand, or 27 percent.

- Educational department sales and services decreased by \$126 thousand primarily due to decreased miscellaneous revenue.
- Other operating revenue increased by \$996 thousand due to increased interest income and collection charges on student accounts along with increased reimbursements from outside entities.

### **Nonoperating and Other Revenues**

Nonoperating revenues increased by \$5,029 thousand, or 12 percent, during 2018 resulting mainly from increased capital grants and gifts and appropriations. Nonoperating revenues decreased by \$12,376 thousand, or 23 percent, during 2017 resulting mainly from decreased capital grants and gifts, investment activity and gain on sale of assets, offset by increased appropriations.

### **Comparison of fiscal year 2018 to fiscal year 2017**

**Government Appropriations** increased by \$618 thousand, or 3 percent.

- State appropriations in support of university operations increased by \$628 thousand.
- State appropriations for SELP debt service decreased by \$10 thousand.

See Note 12 Government Appropriations for additional information relating to changes in appropriations.

**Financial Aid Grants** increased by \$185 thousand, or 1 percent. A decrease in financial aid assistance from non-affiliated foundations was offset by an increase in federal SEOG grants.

**Gifts** increased by \$102 thousand, or 12 percent, due primarily to an increase in gifts from the WOU Development Foundation.

**Investment Activity** revenues decreased by \$132 thousand, or 25 percent. A loss on sale of investments was offset by increased investment earning. See Note 10 Investment Activity for additional information.



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017

**Capital Grants and Gifts** increased by \$4,258 thousand, or 146 percent, due primarily to an increase related to revenue from state reimbursable capital construction grants.

**Gain on Sale of Assets, Net** decreased by \$2 thousand, or 100 percent, to zero during fiscal year 2018.

### Comparison of fiscal year 2017 to fiscal year 2016

**Government Appropriations** increased by \$899 thousand, or 4 percent.

- State appropriations in support of university operations increased by \$899 thousand.
- State appropriations for SELP debt service were unchanged.

See Note 12 for additional information relating to changes in appropriations.

**Financial Aid Grants** decreased by \$4 thousand, or less than 1 percent. Decreases in financial aid grants from federal SEOG, private and state Opportunity Grant sources were slightly offset by increases for federal PELL, federal TEACH and non-affiliated foundation sources.

**Gifts** decreased by \$16 thousand, or 2 percent, due primarily to decreased commercial business in-kind gifts and affiliated foundation gifts.

**Investment Activity** revenues decreased by \$526 thousand, or 50 percent, due primarily to a decrease in the net appreciation of investments slightly offset by a gain on the sale of investments. See Note 10 for additional information.

**Capital Grants and Gifts** decreased by \$12,467 thousand, or 81 percent, due primarily to decreases in all forms of capital grants and gifts revenue, with the largest decrease related to revenue from state reimbursable capital construction grants.

**Gain on Sale of Assets, Net** decreased by \$262 thousand, or 99 percent, due primarily to decreased sale of assets in 2017 as compared to 2016.

### Special/Extraordinary Items

**Special/Extraordinary Items** decreased by \$37,257 thousand to zero during fiscal year 2017. The transition of WOU to an independent public university was completed in 2016, with no Special/Extraordinary Items recorded in subsequent years.

## Expenses

### Operating Expenses

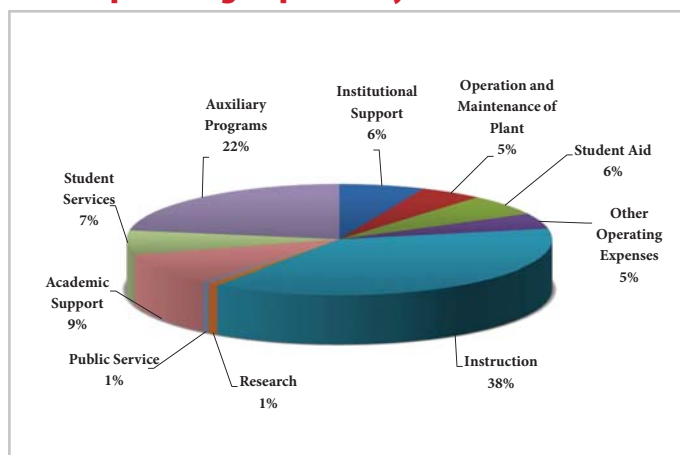
Operating expenses decreased by \$2,952 thousand in 2018, or 3 percent, compared to 2017, to \$108,080 thousand. Decreases in expenses related to compensation and benefits, services and supplies, scholarships and fellowships and other expenses were only slightly offset by an increase in depreciation and amortization expense. Operating expenses increased by \$70 thousand in 2017, or less than 1 percent, compared to 2016, to \$111,032 thousand. The 2017 increase resulted from increases in expenses for services and supplies and depreciation, offset by decreased in expenses for compensation and benefits and scholarship and fellowship.

The following summarizes operating expenses by functional classification:

### Operating Expense by Function (in 000's)

For the Year Ended June 30,	2018	2017	2016
Instruction	\$ 40,852	\$ 43,559	\$ 43,313
Research	912	1,534	2,280
Public Service	532	493	422
Academic Support	10,248	9,758	9,823
Student Services	7,641	7,747	7,672
Auxiliary Programs	24,225	23,691	24,074
Institutional Support	6,996	6,543	6,684
Operation and Maintenance of Plant	5,166	4,974	5,463
Student Aid	6,584	6,838	7,156
Other Operating Expenses	4,924	5,895	4,075
<b>Total Operating Expenses</b>	<b>\$ 108,080</b>	<b>\$ 111,032</b>	<b>\$ 110,962</b>

### 2018 Operating Expense by Function



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017

The implementation of GASB Statement Nos. 68 and 71 beginning with fiscal year 2015 and GASB Statement No. 75 in fiscal year 2018, has had a significant impact on the operating expenses reported by WOU. The following tables show the effect of GASB Statement Nos. 68, 71 and 75 on operating expenses across the functional classifications:

### Effect of GASB Statement Nos. 68 and 71 on Expense by Function (in 000's)

For the Year Ended June 30, 2018	As Reported	Without GASB 68/71 & 75	Difference
Instruction	\$ 40,852	\$ 39,138	\$ 1,714
Research	912	876	36
Public Service	532	511	21
Academic Support	10,248	9,837	411
Student Services	7,641	7,294	347
Auxiliary Programs	24,225	23,678	547
Institutional Support	6,996	6,647	349
Operations & Maint. of Plant	5,166	4,828	338
Student Aid	6,584	6,584	-
Other Operating Expenses	4,924	4,844	80
<b>Total Operating Expenses</b>	<b>\$ 108,080</b>	<b>\$ 104,237</b>	<b>\$ 3,843</b>

For the Year Ended June 30, 2017	As Reported	Without GASB 68/71	Difference
Instruction	\$ 43,559	\$ 40,974	\$ 2,585
Research	1,534	1,425	109
Public Service	493	475	18
Academic Support	9,758	9,145	613
Student Services	7,747	7,190	557
Auxiliary Programs	23,691	22,901	790
Institutional Support	6,543	5,994	549
Operations & Maint. of Plant	4,974	4,441	533
Student Aid	6,838	6,838	-
Other Operating Expenses	5,895	5,799	96
<b>Total Operating Expenses</b>	<b>\$ 111,032</b>	<b>\$ 105,182</b>	<b>\$ 5,850</b>

For the Year Ended June 30, 2016	As Reported	Without GASB 68/71	Difference
Instruction	\$ 43,313	\$ 38,746	\$ 4,567
Research	2,280	2,067	213
Public Service	422	404	18
Academic Support	9,823	8,725	1,098
Student Services	7,672	6,734	938
Auxiliary Programs	24,074	22,536	1,538
Institutional Support	6,684	5,720	964
Operations & Maint. of Plant	5,463	4,463	1,000
Student Aid	7,156	7,156	-
Other Operating Expenses	4,075	3,954	121
<b>Total Operating Expenses</b>	<b>\$ 110,962</b>	<b>\$ 100,505</b>	<b>\$ 10,457</b>

Without the adjustments to compensation and benefits required under GASB Statement Nos. 68, 71 and 75, total operating expenses for WOU would have decreased by \$945 thousand, or 1 percent, during 2018 and would have increased by \$4,677 thousand, or 5 percent, during 2017.

### Operating Expenses by Nature

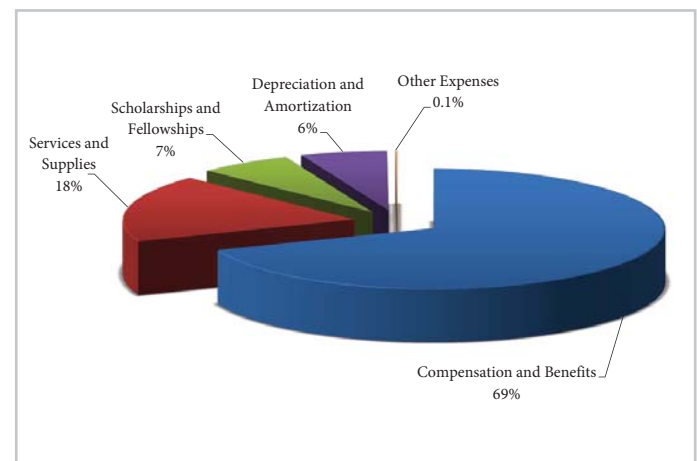
Due to the way in which expenses are incurred by WOU, variances are presented and explained by analyzing changes in the natural classification of expenses. Each natural classification analysis can be applied to many of the functional expense caption items.

The following summarizes operating expenses by natural classification:

### Operating Expenses by Natural Classification (in 000's)

For the Year Ended June 30,	2018	2017	2016
Compensation and Benefits	\$ 74,685	\$ 75,479	\$ 77,427
Services and Supplies	19,635	21,880	19,538
Scholarships and Fellowships	7,075	7,406	7,785
Depreciation and Amortization	6,555	6,067	5,913
Other Expenses	130	200	299
<b>Total Operating Expenses</b>	<b>\$ 108,080</b>	<b>\$ 111,032</b>	<b>\$ 110,962</b>

### 2018 Operating Expenses by Natural Classification



### Comparison of fiscal year 2018 to fiscal year 2017

Compensation and Benefits costs decreased by \$794 thousand, or 1 percent.

- Salary and wage costs increased by \$521 thousand due to increased wages, offset by a slight decrease in faculty and staff employees.
- Retirement and health insurance costs increased by \$1,462 thousand due in large part to an increase in the PERS contribution rate for employers.
- Other payroll expenses increased by \$151 thousand
- Other costs associated with compensation and benefits decreased by \$13 thousand.
- Adjustments and accruals associated with the net pension liability reporting requirement of GASB

Statement Nos. 68 and 71 decreased by \$1,827 thousand. See table to the left and Note 13 Employee Retirement Plans for additional information on this variance.

- Adjustments and accruals associated with the OPEB asset/(liability) reporting requirements of GASB Statement No. 75 decreased by \$214 thousand. See table on the previous page and Note 15 Other Postemployment Benefits (OPEB) for additional information on this variance.
- Other year end accruals associated with payroll, including hourly wages payable and compensated absences, decreased by \$874 thousand

**Services and Supplies** expense decreased by \$2,245 thousand, or 10 percent, during 2018. The decrease was seen across many categories including general supplies, communications, maintenance and repairs, other services and supplies, travel and sub-contracts. These decreases were slightly offset by increases in rentals, leases, and fees and services.

**Scholarships and Fellowships** expenses decreased by \$331 thousand, or 4 percent. This net decrease corresponds to decreases in federal, state and athletic aid, offset somewhat by increases in federal PELL, state, affiliated foundation, institutional, and private aid. This expense category does not include fee remissions, which are reported as reductions to student tuition and fee revenues.

**Depreciation and Amortization** expense increased by \$488 thousand, or 8 percent, primarily due to recently constructed or refurbished buildings being placed in service during 2018. Completed projects placed in service include the Woodcock Education Center and the Health and Counseling Center.

#### **Comparison of fiscal year 2017 to fiscal year 2016**

**Compensation and Benefits** costs decreased by \$1,948 thousand, or 3 percent.

- Salary and wage costs increased by \$1,138 thousand due to increased wages and a slight increase in faculty and staff employees.
- Retirement and health insurance costs increased by \$960 thousand.
- Other payroll expenses decreased by \$87 thousand
- Other costs associated with compensation and benefits increased by \$62 thousand.
- Adjustments and accruals associated with the net pension liability reporting requirement of GASB Statement Nos. 68 and 71 decreased by \$4,607

thousand. See table on the previous page and Note 13 for additional information on this variance.

- Other year end accruals associated with payroll, including hourly wages payable, compensated absences and other postemployment benefits (OPEB), increased by \$586 thousand

**Services and Supplies** expense increased by \$2,342 thousand, or 12 percent, during 2017. The increase was seen across many categories including general supplies, maintenance and repairs, rentals and leases, fees and services, and travel.

**Scholarships and Fellowships** expenses decreased by \$379 thousand, or 5 percent. This net decrease corresponds to decreases in federal aid grants, state opportunity grant, institutional and athletic aid, offset by increases in federal TEACH, other state aid, and affiliated foundation aid. This expense category does not include fee remissions, which are reported as reductions to student tuition and fee revenues.

**Depreciation and Amortization** expense increased by \$154 thousand, or 3 percent, primarily due to recently constructed or refurbished buildings being placed in service during 2017.

### **Nonoperating Expenses**

#### **Comparison of fiscal year 2018 to fiscal year 2017**

**Interest Expense** increased by \$125 thousand, or 6 percent, due primarily to increased bond interest expense.

**Other Nonoperating Items** decreased by \$1,066 thousand, or 128 percent, due primarily to a prior year refunding of underlying state XI-F(1) bond debt and the recording of \$259 thousand return of contributed capital to the federal government due to the cancellation of the Perkins loan program by the U.S. Congress.

#### **Comparison of fiscal year 2017 to fiscal year 2016**

**Interest Expense** decreased by \$306 thousand, or 12 percent, due primarily to decreased bond interest expense.

**Other Nonoperating Items** increased by \$942 thousand, or 864 percent, due primarily to a refunding of underlying state XI-F(1) bond debt which resulted in a decrease in the university's contracts payable to the state.

### **CAPITAL ASSETS AND RELATED FINANCING ACTIVITIES**

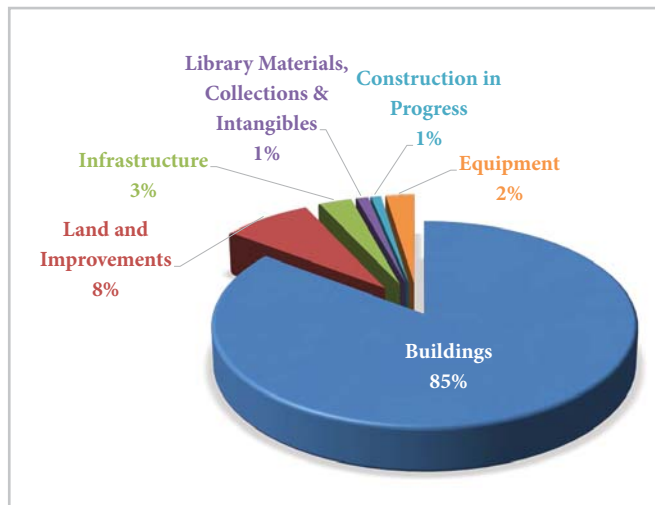
#### **Capital Assets**

At June 30, 2018, WOU had \$207,449 thousand in capital assets, less accumulated depreciation of \$93,384 thousand, for net capital assets of \$114,065 thousand. At June 30, 2017, WOU had \$199,932 thousand in capital assets, less

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017

accumulated depreciation of \$87,459 thousand, for net capital assets of \$112,473 thousand. WOU is committed to a comprehensive program of capital investment and facility maintenance that includes addressing current maintenance needs and minimizing WOU's deferred maintenance backlog. State, federal, private, debt, and internal WOU funding are all used to accomplish WOU's capital objectives.

### 2018 Capital Assets, Net - \$114,065 Thousand



### Changes to Capital Assets (in 000's)

For the Year Ended June 30,	2018	2017	2016
Capital Assets, Beginning of Year	\$ 199,932	\$ 195,072	\$ 180,057
Add: Purchases/Construction	8,147	6,655	16,713
Less: Retirements/Disposals/Adjustments	(630)	(1,795)	(1,698)
<b>Total Capital Assets, End of Year</b>	<b>207,449</b>	<b>199,932</b>	<b>195,072</b>
Accum. Depreciation, Beginning of Year	(87,459)	(83,136)	(78,812)
Add: Depreciation Expense	(6,555)	(6,067)	(5,913)
Less: Retirements/Disposals/Adjustments	630	1,744	1,589
<b>Total Accum. Depreciation, End of Year</b>	<b>(93,384)</b>	<b>(87,459)</b>	<b>(83,136)</b>
<b>Total Capital Assets, Net, End of Year</b>	<b>\$ 114,065</b>	<b>\$ 112,473</b>	<b>\$ 111,936</b>

Capital additions totaled \$8,147 thousand for 2018, \$6,655 thousand for 2017, and \$16,713 thousand for 2016.

Capital asset additions for 2018 included \$911 thousand for construction in progress for buildings; \$601 thousand for equipment; and \$5,971 thousand for buildings which includes the purchase of the former Oregon Military Academy. Capital asset additions for 2017 included \$4,158 thousand for construction in progress for buildings, land improvements, infrastructure and improvements other than buildings; \$658 thousand for land for non-depreciable land improvements associated with the Woodcock Education Center; \$1,442 thousand for equipment; and \$277 thousand for buildings. Capital asset additions for 2016

included construction in progress for buildings of \$12,946 thousand, primarily for the Woodcock Education Center, which was completed and opened in early fiscal year 2017. Other capital asset additions during 2016 included \$1,637 thousand for buildings; \$762 thousand for equipment; and \$393 thousand for improvements other than buildings.

See Note 5 Capital Assets for additional information.

### Debt Administration

During 2018, long-term debt held by WOU decreased by \$2,630 thousand, or 5 percent, from \$54,191 thousand to \$51,561 thousand.

- WOU made debt service principal payments totaling \$2,407 thousand on outstanding long-term debt.
- WOU's obligation for accreted interest on outstanding debt decreased by a net \$223 thousand.

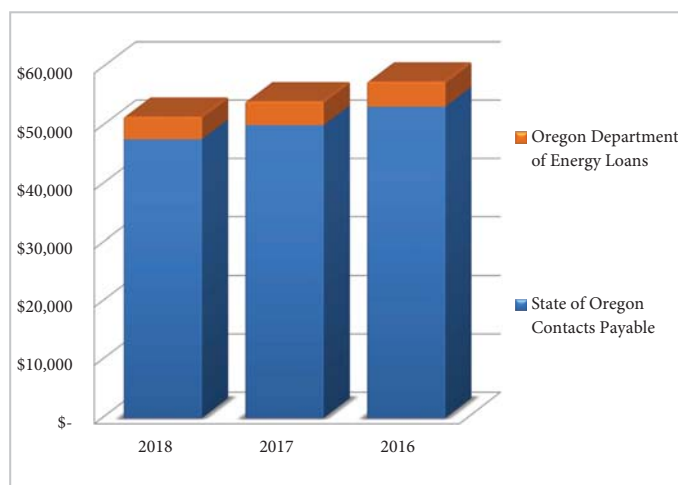
See Note 8 Long-Term Liabilities for additional details.

During 2017, long-term debt held by WOU decreased by \$3,396 thousand, or 6 percent, from \$57,587 thousand to \$54,191 thousand.

- WOU made debt service principal payments totaling \$2,252 thousand on outstanding long-term debt.
- The state refunded previously issued XI-F(1) debt, resulting in a net decrease to WOU's contracts payable of \$845 thousand.
- WOU's obligation for accreted interest on outstanding debt decreased by a net \$299 thousand.

See Note 8 and for additional details.

### Long-term Debt (in 000's)



## Economic Outlook

Funding for the major activities of WOU comes from a variety of sources including tuition and fees, financial aid programs, state appropriations, grants, private and government contracts, donor gifts, and investment earnings. Revenues are also generated through recovery of costs associated with federal grants and contract activities, which serve to offset related administrative and facilities costs.

State funding for operations continue to challenge WOU's ability to meet its public mission of teaching, research and service while maintaining affordable access to higher education. Western appreciates the efforts by the legislature to provide funding to meet the on-going costs of operations for the university. Moreover, WOU acknowledges the difficult funding decisions required of the legislature in balancing the various needs of the state in the 2017-19 biennium. In a difficult budget environment the legislature added \$72 million to the Governor's Recommended Budget for the seven public universities, which partially addressed the statewide need of \$100 million required for the universities to keep tuition increases below 5 percent. With this added investment, Western was able to keep the average tuition increase to 6.5 percent for 2017-18 and the university kept the average increase for 2018-19 to 4.25 percent. The largest factor in Western's operating budget relates to overall personnel cost which total more than 84 percent of expenses. Increased compensation costs, salaries and fringe benefits, represent WOU's largest cost increase for the coming biennium. For example, significantly higher pension costs for the 2017-19 and 2019-21 biennia are expected in light of increased cost associated with PERS and health care. Without additional state support, Western has few options outside of tuition increases and enrollment growth to generate additional revenue. Taken together, these issues create additional fiscal challenges.

Despite these challenges, the WOU Board of Trustees and university leadership remain committed to meeting the challenges of ensuring an affordable education, providing a complement of student support services that meet our students' unique needs, and improving the graduation rates of our students. Western Oregon University plans for continued success in carrying out its core mission as a premier comprehensive public university by preparing for these challenges.

We move forward with cautious determination, optimism and thoughtful preparation, recognizing that Western Oregon University's academic distinction and success is the

result of the hard work and dedication of outstanding faculty, staff, and academic leaders who place the needs of our students first.



## FINANCIAL RATIOS

	2018	2017	2016
<b>Viability Ratio</b> (expendable net position to long-term debt)	<b>0.47</b>	0.42	0.48
<b>Primary Reserve Ratio</b> (expendable net position to operating expenses)	<b>0.23</b>	0.21	0.25
<b>Net Revenues Ratio</b> (total net income to total revenues)	<b>-1.77%</b>	-6.39%	-7.51%
<b>Return on Net Assets Ratio</b> (change in net position to beginning net position)	<b>7.18%</b>	-2.49%	86.54%
<b>Debt Burden Ratio</b> (debt service to total expenditures)	<b>3.84%</b>	3.87%	4.70%

### VIABILITY RATIO

The Viability Ratio is a measure of clear financial health; the availability of expendable net position to cover debt should the University need to settle its obligations as of the fiscal year end. Expendable net position is the balance in total net position excluding investment in capital assets and non-expendable endowments of the University plus the unrestricted and temporarily restricted net assets of the component unit. Long-term debt includes bonds, loans and capital leases payable by the University as well as the long-term liabilities of the component unit. A ratio of 1.00 or greater indicates an institution has sufficient expendable net position to satisfy debt requirements. WOU's Viability Ratio was 0.47 for fiscal year 2018.

### PRIMARY RESERVE RATIO

The Primary Reserve Ratio, calculated by dividing expendable net position by operating expenses, measures the ability of the University to continue operating at current levels, within current restrictions, without future revenues. Expendable net position is the balance in total net position excluding investment in capital assets and non-expendable endowments of the University plus the unrestricted and temporarily restricted net assets of the component unit. Total operating expenses include the operating expenses and interest expenses of both the University and the component unit. Proof of an adequate reserve ratio is often required to secure long-term financing. A ratio of 1.0 denotes that an institution would have the ability to cover its expenses for one year without a revenue stream. WOU's Primary Reserve Ratio was 0.23 for fiscal year 2018.

### NET REVENUES RATIO

The Net Revenues Ratio indicates whether the University has an operating surplus or deficit for the year. Total net income includes operating income (loss) plus net non-operating revenues of the University, excluding capital gifts and debt service appropriations, plus total change in unrestricted net assets of the component unit. Total revenues include operating and net nonoperating revenues of the University plus unrestricted revenues, gains and other

support of the component unit. A positive ratio indicates that the University experienced an operating surplus for the year. WOU's Net Revenues Ratio was -1.77 percent for fiscal year 2018.

### RETURN ON NET ASSETS RATIO

The Return on Net Assets Ratio determines whether the University is financially better off than in previous years by measuring total economic return. Total change in net position includes the change in net position for the University plus the change in total net assets for the component unit. Total beginning net position includes the beginning net position of the University plus the total beginning net assets of the component unit. A positive ratio indicates a net increase in total net position at the end of the year. WOU's Return on Net Assets Ratio for fiscal year 2018 was 7.18 percent.

### DEBT BURDEN RATIO

The Debt Burden Ratio measures the cost of servicing the debt of the University. This ratio examines the institution's dependence on borrowed funds as a source of financing its mission and the relative cost of borrowing to overall expenditures. It compares the level of current debt service with the institution's total expenditures. Total debt service includes the interest and principal payments on capital debt of both the University and the component unit. Total expenditures includes total expenses, including any loss on sale of assets and transfers, less depreciation plus debt service principal payments of both the University and the component unit. WOU's Debt Burden Ratio for fiscal year 2018 was 3.84 percent.

*Photo to right: The center of campus features Campbell Hall, the oldest building in the Oregon public higher education system. The first stage of Campbell Hall was completed in 1871. The south wing was added in 1889; which included a chapel, model school (training school) and the bell tower. The north wing was completed in 1899.*



**STATEMENTS OF NET POSITION  
WESTERN OREGON UNIVERSITY**

<b>As of June 30,</b>	<b>2018</b>	<b>2017</b>
	(In thousands)	
<b>ASSETS</b>		
<b>Current Assets</b>		
Cash and Cash Equivalents (Note 2)	\$ 19,350	\$ 16,475
Collateral from Securities Lending (Note 2)	2,189	1,341
Accounts Receivable, Net (Note 3)	8,522	8,275
Notes Receivable, Net (Note 4)	917	781
Inventories	1,214	1,127
Prepaid Expenses	289	354
<b>Total Current Assets</b>	<b>32,481</b>	<b>28,353</b>
<b>Noncurrent Assets</b>		
Cash and Cash Equivalents (Note 2)	850	849
Investments (Note 2)	31,206	30,022
Notes Receivable, Net (Note 4)	2,927	3,001
Net OPEB Asset (Note 14)	124	-
Capital Assets, Net of Accumulated Depreciation (Note 5)	114,065	112,473
<b>Total Noncurrent Assets</b>	<b>149,172</b>	<b>146,345</b>
<b>Total Assets</b>	<b>\$ 181,653</b>	<b>\$ 174,698</b>
<b>DEFERRED OUTFLOWS OF RESOURCES (Note 6)</b>	<b>\$ 13,009</b>	<b>\$ 20,912</b>
<b>LIABILITIES</b>		
<b>Current Liabilities</b>		
Accounts Payable and Accrued Liabilities (Note 7)	\$ 9,771	\$ 10,329
Deposits	308	478
Obligations Under Securities Lending (Note 2)	2,189	1,341
Current Portion of Long-Term Liabilities (Note 8)	4,946	4,720
Unearned Revenues	3,922	3,396
<b>Total Current Liabilities</b>	<b>21,136</b>	<b>20,264</b>
<b>Noncurrent Liabilities</b>		
Long-Term Liabilities (Note 8)	52,473	55,817
Net Pension Liability (Note 13)	35,461	39,513
OPEB Liability (Note 14)	2,438	1,090
<b>Total Noncurrent Liabilities</b>	<b>90,372</b>	<b>96,420</b>
<b>Total Liabilities</b>	<b>\$ 111,508</b>	<b>\$ 116,684</b>
<b>DEFERRED INFLOWS OF RESOURCES (Note 6)</b>	<b>\$ 402</b>	<b>\$ 375</b>
<b>NET POSITION</b>		
Net Investment in Capital Assets	\$ 63,049	\$ 59,051
Restricted Expendable For:		
Gifts, Grants and Contracts	657	582
Student Loans	6,426	6,499
Capital Projects	11	1,013
Debt Service	314	417
OPEB Asset	124	-
Unrestricted (Note 9)	12,171	10,989
<b>Total Net Position</b>	<b>\$ 82,752</b>	<b>\$ 78,551</b>

The accompanying notes are an integral part of these financial statements.



**STATEMENTS OF FINANCIAL POSITION**  
**WESTERN OREGON UNIVERSITY DEVELOPMENT FOUNDATION - COMPONENT UNIT**

<b>As of June 30,</b>	<b>2018</b>	<b>2017</b>
	(In thousands)	
<b>ASSETS</b>		
Cash and Cash Equivalents	\$ 452	\$ 779
Contributions, Pledges and Grants Receivable, Net	105	111
Investments (Note 2)	15,608	14,188
Due from WOU	278	210
Property and Equipment, Net	304	386
<b>Total Assets</b>	<b>\$ 16,747</b>	<b>\$ 15,674</b>
<b>LIABILITIES</b>		
Accounts Payable and Accrued Liabilities	\$ 71	\$ 58
Annuities Payable	952	1,024
Notes Payable	155	233
<b>Total Liabilities</b>	<b>\$ 1,178</b>	<b>\$ 1,315</b>
<b>NET ASSETS</b>		
Unrestricted	\$ 1,348	\$ 1,235
Temporarily Restricted	4,676	4,545
Permanently Restricted	9,545	8,579
<b>Total Net Assets</b>	<b>\$ 15,569</b>	<b>\$ 14,359</b>
<b>Total Net Assets &amp; Liabilities</b>	<b>\$ 16,747</b>	<b>\$ 15,674</b>

The accompanying notes are an integral part of these financial statements.

**STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
WESTERN OREGON UNIVERSITY**

<b>For the Years Ended June 30,</b>	<b>2018</b>	<b>2017</b>
	(In thousands)	
<b>OPERATING REVENUES</b>		
Student Tuition and Fees (Net of Allowances of \$12,340 and \$13,311, respectively)	\$ 34,304	\$ 31,007
Federal Grants and Contracts	7,838	7,952
State and Local Grants and Contracts	1,087	2,391
Nongovernmental Grants and Contracts	160	194
Educational Department Sales and Services	857	786
Auxiliary Enterprises Revenues (Net of Allowances of \$1,213 and \$1,314, respectively)	20,943	20,532
Other Operating Revenues	3,363	3,317
<b>Total Operating Revenues</b>	<b>68,552</b>	<b>66,179</b>
<b>OPERATING EXPENSES</b>		
Instruction	40,852	43,559
Research	912	1,534
Public Service	532	493
Academic Support	10,248	9,758
Student Services	7,641	7,747
Auxiliary Programs	24,225	23,691
Institutional Support	6,996	6,543
Operation and Maintenance of Plant	5,166	4,974
Student Aid	6,584	6,838
Other Operating Expenses	4,924	5,895
<b>Total Operating Expenses (Note 11)</b>	<b>108,080</b>	<b>111,032</b>
<b>Operating Loss</b>	<b>(39,528)</b>	<b>(44,853)</b>
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Government Appropriations (Note 12)	24,705	24,077
Financial Aid Grants	13,954	13,769
Gifts	984	882
Investment Activity (Note 10)	401	533
Gain (Loss) on Sale of Assets, Net	-	2
Interest Expense	(2,370)	(2,245)
Other Nonoperating Items	(233)	833
<b>Net Nonoperating Revenues</b>	<b>37,441</b>	<b>37,851</b>
<b>Loss Before Other Nonoperating Revenues</b>	<b>(2,087)</b>	<b>(7,002)</b>
Debt Service Appropriations (Note 12)	382	392
Capital Grants and Gifts	7,165	2,907
<b>Total Other Nonoperating Revenues</b>	<b>7,547</b>	<b>3,299</b>
<b>Increase (Decrease) In Net Position</b>	<b>5,460</b>	<b>(3,703)</b>
<b>NET POSITION</b>		
Beginning Balance	78,551	82,254
Change in Accounting Principle (Note 18)	(1,259)	-
Beginning Balance, Restated	77,292	82,254
<b>Ending Balance</b>	<b>\$ 82,752</b>	<b>\$ 78,551</b>

The accompanying notes are an integral part of these financial statements.

**STATEMENTS OF ACTIVITIES**  
**WESTERN OREGON UNIVERSITY DEVELOPMENT FOUNDATION - COMPONENT UNIT**

For The Years Ended June 30,	2018	2017
	(In thousands)	
<b>CHANGE IN UNRESTRICTED NET ASSETS</b>		
<b>REVENUES</b>		
Contributions	\$ 462	\$ 598
Dividends and Interest	22	27
Realized and Unrealized Gains (Losses)	8	15
Net Assets Released From Restrictions	1,706	1,403
Other Revenues	41	24
<b>Total Revenues</b>	<b>2,239</b>	<b>2,067</b>
<b>EXPENSES</b>		
Program Services	1,573	1,401
Managerial and General	453	418
Fundraising	99	174
<b>Total Expenses</b>	<b>2,125</b>	<b>1,993</b>
<b>Increase In Unrestricted Net Assets</b>	<b>114</b>	<b>74</b>
Beginning Net Assets, Unrestricted	1,235	1,161
<b>Ending Net Assets, Unrestricted</b>	<b>\$ 1,349</b>	<b>\$ 1,235</b>
<b>CHANGE IN TEMPORARILY RESTRICTED NET ASSETS</b>		
<b>REVENUES</b>		
Contributions	\$ 808	\$ 840
Dividends and Interest	291	242
Realized and Unrealized Gains (Losses)	475	946
Other Revenues	262	201
Net Assets Released From Restrictions	(1,706)	(1,403)
<b>Increase (Decrease) In Temporarily Restricted Net Assets</b>	<b>130</b>	<b>826</b>
Beginning Net Assets, Temporarily Restricted	4,545	3,719
<b>Ending Net Assets, Temporarily Restricted</b>	<b>\$ 4,675</b>	<b>\$ 4,545</b>
<b>CHANGE IN PERMANENTLY RESTRICTED NET ASSETS</b>		
<b>REVENUES</b>		
Contributions	\$ 889	\$ 388
Dividends and Interest	101	130
Realized and Unrealized Losses	(24)	(82)
<b>Increase In Permanently Restricted Net Assets</b>	<b>966</b>	<b>436</b>
Beginning Net Assets, Permanently Restricted	8,579	8,143
<b>Ending Net Assets, Permanently Restricted</b>	<b>\$ 9,545</b>	<b>\$ 8,579</b>
Beginning Balance	14,359	13,023
<b>Increase (Decrease) In Total Net Assets</b>	<b>1,210</b>	<b>1,336</b>
<b>Ending Balance</b>	<b>\$ 15,569</b>	<b>\$ 14,359</b>

The accompanying notes are an integral part of these financial statements.

**STATEMENTS OF CASH FLOWS**  
**WESTERN OREGON UNIVERSITY**

<b>For the Years Ended June 30,</b>	<b>2018</b>	<b>2017</b>
	(In thousands)	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Tuition and Fees	\$ 32,736	\$ 31,482
Grants and Contracts	10,204	14,165
Educational Department Sales and Services	857	786
Auxiliary Enterprises Operations	20,931	20,838
Payments to Employees for Compensation and Benefits	(70,838)	(69,072)
Payments to Suppliers	(20,377)	(24,323)
Student Financial Aid	(7,075)	(7,413)
Other Operating Receipts	3,362	3,312
<b>Net Cash Used by Operating Activities</b>	<b>(30,200)</b>	<b>(30,225)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Government Appropriations	24,705	24,077
Financial Aid Grants	13,954	13,769
Other Gifts and Private Contracts	1,052	902
Net Internal Agency Fund Receipts (Payments)	(170)	223
<b>Net Cash Provided by Noncapital Financing Activities</b>	<b>39,541</b>	<b>38,971</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Debt Service Appropriations	382	392
Capital Grants and Gifts	7,776	3,019
Sales of Capital Assets	-	53
Purchases of Capital Assets	(8,973)	(6,436)
Interest Payments on Capital Debt	(2,237)	(2,438)
Principal Payments on Capital Debt	(2,630)	(2,551)
<b>Net Cash Used by Capital and Related Financing Activities</b>	<b>(5,682)</b>	<b>(7,961)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Net Sales (Purchases) of Investments	(1,718)	2,366
Income on Investments and Cash Balances	935	1,109
<b>Net Cash Provided (Used) by Investing Activities</b>	<b>(783)</b>	<b>3,475</b>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	<b>2,876</b>	<b>4,260</b>
<b>CASH AND CASH EQUIVALENTS</b>		
Beginning Balance	17,324	13,064
<b>Ending Balance</b>	<b>\$ 20,200</b>	<b>\$ 17,324</b>

The accompanying notes are an integral part of these financial statements.

**STATEMENTS OF CASH FLOWS, continued**  
**WESTERN OREGON UNIVERSITY**

<b>For the Years Ended June 30,</b>	<b>2018</b>	<b>2017</b>
	(In thousands)	
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY</b>		
<b>OPERATING ACTIVITIES</b>		
Operating Loss	\$ (39,528)	\$ (44,853)
Adjustments to Reconcile Operating Loss to Net Cash Used by		
Operating Activities:		
Depreciation Expense	6,555	6,067
Changes in Assets and Liabilities:		
Accounts Receivable	(858)	3,730
Notes Receivable	(62)	(111)
Inventories	(64)	10
Prepaid Expenses	65	(196)
Accounts Payable and Accrued Liabilities	(121)	(1,901)
Long-Term Liabilities	(488)	360
Unearned Revenue	458	785
Net Pension Liability and Related Deferrals	4,024	5,850
OPEB (Asset)/Liability and Related Deferrals	(181)	34
<b>NET CASH USED BY OPERATING ACTIVITIES</b>	<b>\$ (30,200)</b>	<b>\$ (30,225)</b>
<b>NONCASH INVESTING, NONCAPITAL FINANCING, AND CAPITAL AND</b>		
<b>RELATED FINANCING TRANSACTIONS</b>		
Decrease in Fair Value of Investments Recognized as a		
Component of Investment Activity	\$ (534)	\$ (576)

The accompanying notes are an integral part of these financial statements.

## 1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

Western Oregon University (WOU or university) is governed by the Western Oregon University Board of Trustees (Board), a citizen board appointed by the Governor with confirmation by the State Senate. WOU is located in Monmouth, Oregon.

The financial reporting entity includes WOU and the Western Oregon University Development Foundation (foundation), which is reported as a discretely presented component unit under the guidelines established by the Governmental Accounting Standards Board (GASB) Statement No. 39, *Determining Whether Certain Organizations are Component Units*. Discretely presented means that the statements are included separately in the financial report. See Note 20 for additional information relating to this component unit. The Governor of the State of Oregon (state) appoints the WOU Board, and because WOU receives some financial support from the state, WOU is a discretely presented component unit of the state and is included in the state's comprehensive annual financial report (CAFR).

### B. Financial Statement Presentation

WOU financial accounting records are maintained in accordance with U.S. generally accepted accounting principles as prescribed in applicable pronouncements of the GASB. The financial statement presentation required by GASB Statement No. 35, *Basic Financial Statements—and Management's Discussion and Analysis—for Public Colleges and Universities—an amendment of GASB Statement No. 34*, modified by GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, provides a comprehensive, entity-wide perspective of WOU assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, expenses, changes in net position, and cash flows.

In preparing the financial statements, interfund transfers between university funds and internal revenues and expenses associated with self-supporting auxiliary and service center operations have been eliminated. Unless otherwise stated, dollars are presented in thousands.

Financial statements of the foundation for the fiscal years ended June 30, 2018 and 2017 are discretely presented because of the difference in its reporting model. The foundation's financial statements are prepared in accordance with the pronouncements of the Financial Accounting Standards Board (FASB). As such, certain revenue recognition criteria and presentation features are different from GASB revenue criteria and presentation. Accordingly, those financial statements have been reported on separate pages following the respective counterpart financial statements of the university. No modifications

have been made to the foundation's financial information included in the university's financial report.

### C. Basis of Accounting

For financial reporting purposes, WOU is considered a special-purpose government engaged only in business-type activities. Accordingly, the WOU financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when incurred.

### NEWLY IMPLEMENTED ACCOUNTING STANDARDS

WOU implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, effective for the fiscal year ending June 30, 2018. GASB Statement No. 75 improves the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. As a result of the implementation, WOU restated beginning net position on the Statement of Revenues, Expenses and Changes in Net Position by (\$1,259) and reduced benefit expense by \$180 resulting in a change in ending net position of (\$1,079). See Notes 14 and 18 for additional information.

WOU implemented GASB Statement No. 85, *Omnibus 2017*, effective for the fiscal year ending June 30, 2018. GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The implementation of GASB Statement No. 85 did not materially impact the WOU financial statements.

WOU implemented GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, effective for the fiscal year ending June 30, 2021. WOU elected to early implement GASB Statement No. 89 during the year ending June 30, 2018. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will no longer be capitalized and included in the historical cost of a capital asset.

### UPCOMING ACCOUNTING STANDARDS

In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. GASB Statement No 84 improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)

---

activities should be reported. The Statement establishes criteria for identifying fiduciary activities and guidance on how to report activities meeting the criteria in a fiduciary fund in the basic financial statements. The Statement is effective for the fiscal year ending June 30, 2020 and does apply to custodial funds, primarily for student groups, held by the university.

In June 2017, GASB issued Statement No. 87, *Leases*. GASB Statement No. 87 improves the accounting and financial reporting for leases and is effective for the fiscal year ended June 30, 2021. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about leasing activities. This Statement will substantially impact the university's lease accounting and reporting.

Between July 2017 and June 2018, GASB issued the following statement which does not currently apply to WOU, but may under certain circumstances: Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*.

### D. Cash and Cash Equivalents

Cash and cash equivalents include highly liquid investments with original maturities of three months or less. Cash and cash equivalents consists of: cash on hand, cash and investments held by the state in the Oregon Short-Term Fund (OSTF), and cash held by U.S. Bank as required by the U.S. Department of Education for Title IV funds.

### E. Investments

Investments are reported at fair value as determined by market prices. Unrealized gains or losses on investments are reported as investment activity in the Statement of Revenues, Expenses, and Changes in Net Position.

Investments are classified as noncurrent assets in the Statement of Net Position.

### F. Receivables

Accounts receivable consists primarily of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty and staff. Accounts receivable for tuition and fee charges are recorded net of estimated uncollectable amounts in accordance with generally accepted accounting principles. Grants and contracts receivable include amounts due from federal, state and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the university's grants and contracts. Capital construction receivables include amounts due from the state in connection with reimbursement of allowable expenditures made pursuant to the grant agreements between the university and the state for facilities projects funded by the state.

Notes receivable consist primarily of student loans receivable due from the federal Perkins Loan Program and from other loans administered by the university. Construction reimbursements loan receivables are amounts receivable from the state in connection with reimbursement of allowable expenditures made pursuant to the contracts between the university and the state for facilities projects funded by the university. Construction Reimbursements can be current or long term depending on the estimated timing of completion of construction projects. WOU does not currently hold any notes receivable from the state related to construction reimbursements.

### G. Inventories

Inventories are recorded at cost, with cost being generally determined by a first-in, first-out or average basis. Inventories consist primarily of supplies in storerooms and physical plant stores.

### H. Capital Assets

Capital assets are recorded at cost on the date acquired or at acquisition value on the date donated. WOU capitalizes equipment with unit costs of five thousand dollars or more and an estimated useful life of greater than one year. WOU capitalizes real property expenditures that increase the functionality and/or extend the useful life of the real property if total expenditures exceed the capitalization thresholds of \$50 to \$100, depending on the type of real property. Intangible assets valued in excess of \$100 are capitalized. Expenditures below the capitalization threshold and repairs and maintenance are charged to operating expense in the year in which the expense is incurred.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets, generally 15 to 50 years for buildings, 10 to 20 years for infrastructure and land improvements, 10 years for library books and 5 to 11 years for equipment. Amortization terms of intangible assets vary depending on the factors relating to the specific asset. Depreciation is not applied to land, museum collections, works of art or historical treasures, or library special collections.

### I. Unearned Revenues

Unearned revenues include amounts received for tuition and fees, grants and contracts, lease income and auxiliary enterprises activities in which cash has been received, but revenues will be earned in subsequent fiscal year(s).

### J. Compensated Absences

WOU accrues a liability for vacation leave and other compensated absences that were earned but not used during the current or prior fiscal year for which employees can receive compensation in a future period. An estimate is made to allocate this liability between its current and noncurrent components.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)

---

Sick leave is recorded as an expense when paid. There is no payout provision for unused sick leave and no liability exists for terminated employees.

### K. Net Pension Liability

The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, are actuarially determined at the system-wide Plan level and are allocated to employers based on their proportionate share. WOU is included in the proportionate share for all state agencies. The university's proportionate share of all state agencies is allocated to WOU by the Oregon State Department of Administrative Services.

### L. Other Postemployment Benefits (OPEB)

#### Liabilities and Asset

The OPEB liabilities and asset, deferred outflows of resources and deferred inflows of resources related to PERS and PEBB OPEB, and OPEB expense, are actuarially determined at the system-wide Plan level and are allocated to employers based on their proportionate share. WOU is included in the proportionate share for all state agencies. The university's proportionate share of all state agencies is allocated to WOU by the Oregon State Department of Administrative Services.

### M. Deferred Outflows and Deferred Inflows of Resources

Deferred outflows of resources represent the consumption of net position in one period that is applicable to future periods. These deferred outflows have a positive effect on net position that is similar to assets, but they are not considered assets. Deferred inflows of resources represent the acquisition of net position that is applicable to future periods. These deferred inflows have a negative effect on net position, but they are not considered liabilities. Deferred outflows and inflows are related to defined benefit pension plans and defined benefit OPEB plans. See Note 6 Deferred Inflows and Deferred Outflows of Resources, Note 13 Employee Retirement Plans and Note 14 Other Postemployment Benefit Plans (OPEB) for additional information.

### N. Net Position

WOU's net position is classified as follows:

#### NET INVESTMENT IN CAPITAL ASSETS

Net investment in capital assets represents the total investment in capital assets, net of accumulated depreciation and amortization, less outstanding debt obligations related to those capital assets.

#### RESTRICTED – EXPENDABLE

Restricted expendable includes resources which WOU is legally or contractually obligated to spend in accordance with restrictions imposed by external parties.

#### UNRESTRICTED

Unrestricted are resources that may be used at the discretion of the Board.

### O. Restricted/Unrestricted Resources

The university has no formal policy addressing which resources to use when both restricted and unrestricted net position are available for the same purpose. University personnel decide which resources to use at the time expenses are incurred. Factors used to determine which resources to use include relative priorities of the university in accordance with the university's strategic initiatives and externally imposed matching requirements of certain restricted funds. Major capital purchases are many times split funded from multiple restricted and unrestricted funding sources.

### P. Endowments

There are no amounts reported as Nonexpendable Endowments on the Statement of Net Position. Endowments that benefit WOU are owned and reported by the WOU Development Foundation.

The foundation policy is to annually distribute, for spending purposes to the university, four percent of the preceding 20 quarter moving average of the market value of the endowment funds and to maintain the purchasing power of the funds as nearly as prudent investment permits.

### Q. Income Taxes

WOU is treated as a governmental entity for tax purposes. As such, WOU is generally not subject to federal and state income taxes. However, WOU remains subject to income taxes on any income that is derived from a trade or business regularly carried on and not in furtherance of the purpose for which it was granted exemption from income taxes. No income tax is recorded for the years ended June 30, 2018 or 2017, because there is no significant amount of taxes on such unrelated business income for WOU.

### R. Revenues and Expenses

WOU has classified its revenues and expenses as either operating or nonoperating according to the following criteria:

**Operating revenues and expenses** generally have the characteristics of exchange transactions. These transactions can be defined as an exchange in which two or more entities both receive and sacrifice value, such as purchases and sales of goods or services. Examples of operating revenues include student tuition and fees, sales and services of auxiliary enterprises, most federal, state and local grants and contracts, and other operating revenues. Examples of operating expenses include employee compensation and benefits, scholarships and fellowships, utilities, supplies and other services, professional fees, and depreciation.



**Nonoperating revenues and expenses** generally have the characteristics of nonexchange transactions. In a nonexchange transaction, WOU receives value without directly giving equal value in exchange. Examples of nonoperating revenues include state appropriations, nonexchange grants, gifts, and contributions. Nonoperating expenses are defined in GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and GASB Statement No. 34, *Basic Financial Statement - and Management's Discussion and Analysis - for State and Local Governments*. Examples of nonoperating expenses include interest on capital debt and loss on sale of assets.

#### S. State Support

WOU receives support from the state in the form of general fund and lottery appropriations and debt service appropriations for some Oregon Department of Energy loans. See Note 12 Government Appropriations for details on appropriations.

In addition to appropriations, the state provides funding for plant facilities on the university's campus. Capital projects for new facilities and capital improvements and repair are funded by philanthropy, campus paid debt and resources, and state-paid debt. The state legislature considers projects from all seven public universities for allocation of Oregon's bonding capacity. Funds for capital projects funded by state-paid debt are provided through grant agreements between WOU and the State. Revenue is recorded as Capital Grants in the Statement of Revenues, Expenses and Changes in Net Position when appropriate expenditures are reimbursable per the grant agreements. Funds for capital projects funded by campus paid debt can also be funded through Oregon's bonding capacity. At the time that the bonds are sold the state instructs WOU to record a liability for the debt and a receivable for construction reimbursements. The receivable is reduced as expenditures on the capital project are completed and reimbursed by the State.

Facilities funded by philanthropy, state-paid debt and campus paid debt are reflected as completed assets or construction in progress in the Statement of Net Position. The obligations for the bonds issued by the state are not obligations of WOU. WOU is obligated to pay contracts for projects funded by campus paid debt. These contracts are included as current and long-term liabilities in the Statement of Net Position.

#### T. Allowances

Student tuition and fees and campus housing fees included in auxiliary enterprises revenues are reported net of scholarship allowances. A scholarship allowance is the difference between the university's stated rates and charges, and the amounts actually paid by students and/

or third parties making payments on behalf of the students. Under this approach, scholarships awarded by the university are considered as reductions in tuition and fee revenues rather than as expenses. Additionally, certain governmental grants, such as Pell grants, and payments from other federal, state or nongovernmental programs, are required to be recorded as either operating or nonoperating revenues in the university's financial statement. To the extent that revenues from such programs are applied to tuition, fees, and other student charges, the university has reported a corresponding scholarship allowance.

WOU has three types of allowances that net into tuition and fees. Tuition and housing waivers, provided directly by WOU, amounted to \$4,155 and \$4,218 for the fiscal years ended 2018 and 2017, respectively. Revenues from financial aid programs (e.g. Pell Grants, Supplemental Educational Opportunity Grants, and Oregon Opportunity Grants) used for paying student tuition and fees and campus housing was estimated to be \$9,044 and \$8,641 for the fiscal years ended 2018 and 2017, respectively. Bad debt expense is included as an allowance to operating revenues and is estimated to be \$354 and \$1,766 for the fiscal years ended 2018 and 2017, respectively.

#### U. Federal Student Loan Programs

WOU receives proceeds from the Federal Direct Student Loan Program. Since WOU transmits these grantor supplied moneys without having administrative or direct financial involvement in the program, these loans are reported in an internal agency fund. Federal student loans received by WOU students but not reported in operations was \$27,661 and \$30,560 for the fiscal years ended 2018 and 2017, respectively.

#### V. Deposit Liabilities

Deposit Liabilities primarily consist of fund balances held by WOU on behalf of student groups and organizations that account for activities in the WOU accounting system and whose cash is part of the cash held on deposit with the Oregon State Treasury.

#### W. Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that could affect the reported amounts of assets and deferred outflow of resources, liabilities and deferred inflow of resources, revenues and expenses, and disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

#### X. Reclassifications

Certain amounts within the June 30, 2017 financial statements have been reclassified to conform to the June 30,

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

2018 presentation. The reclassifications had no effect on previously reported total net position and do not constitute a restatement of prior periods.

**2. CASH AND INVESTMENTS**

At June 30, 2018 and 2017, the majority of WOU's cash and investments were held in custody with the Oregon State Treasury (OST). The OST manages these invested assets through several commingled investment pools. The operating funds of WOU are commingled with cash and investments from other public universities in Oregon and referred to collectively as the Public University Fund (PUF). The investments held in the PUF are managed by the OST and administered by the statutorily defined designated university, currently Oregon State University. WOU is a participant in the PUF investment pools along with other public universities from the State. Each underlying investment pool has an investment policy and set of objectives identifying risk and return parameters for the respective investment pool. OST invests these deposits in high grade, dollar-denominated, short and intermediate-term fixed income securities. The Oregon Investment Council (OIC) provides oversight and counsel on the investment policies for each investment pool held in the PUF.

In general, deposits and investment securities as described below are exposed to various risks such as credit, concentration of credit, custodial credit, interest rate and foreign currency. Although the objective of each investment pool is to preserve capital within defined risk parameters, it is likely that the value of the investment securities will fluctuate during short periods of time, and it is possible that such changes could materially affect the amounts reported in the financial statements. For more information on the investment risk exposure, see Note 2.B below.

For full disclosure regarding cash and investments managed by the OST, a copy of the OST audited annual financial report may be obtained by writing to the Oregon State Treasury, 350 Winter St, NE, Suite 100, Salem, OR 97301-3896 or by linking via the internet at: [www.oregon.gov/treasury/Reports/Pages/Annual-Reports.aspx](http://www.oregon.gov/treasury/Reports/Pages/Annual-Reports.aspx)

**A. Cash and Cash Equivalents**

Cash and Cash Equivalents are classified as current and noncurrent which include both restricted and unrestricted cash and are summarized as follows:

	<b>June 30, 2018</b>	June 30, 2017
<b>Current</b>		
Unrestricted	<b>\$ 12,563</b>	\$ 9,770
Unrestricted Cash Reserve	<b>556</b>	582
Debt Service Cash Reserve	<b>646</b>	670
Restricted For:		
Student Aid	<b>995</b>	924
Debt Service	<b>241</b>	318
Payroll Vendor Payments	<b>3,536</b>	3,267
Student Groups and Campus Organizations	<b>302</b>	409
Title IV Perkins Loan Cash	<b>490</b>	510
Petty Cash	<b>21</b>	25
<b>Total Current</b>	<b>19,350</b>	16,475
<b>Noncurrent</b>		
Capital Reserve	<b>779</b>	568
Restricted For Capital	<b>71</b>	281
<b>Total Noncurrent</b>	<b>850</b>	849
<b>Total</b>	<b>\$ 20,200</b>	\$ 17,324

**DEPOSITS WITH OREGON STATE TREASURY**

WOU maintains the majority of its cash balances on deposit with OST. These deposits at the OST are held, on a pooled basis as described above, in the Oregon Short-Term Fund (OSTF). The OSTF is a short-term cash and investment pool available for use by all state agencies or by agreement for related state agencies, such as WOU. The OST invests these deposits in high-grade short-term investment securities. While WOU is not required by statute to collateralize deposits, the university has a contractual obligation with the OST to collateralize deposits within 24 hours of receipt. At the fiscal year ended June 30, 2018 and 2017, WOU cash and cash equivalents on deposit at OST were \$19,689 and \$16,789, respectively.

**CUSTODIAL CREDIT RISK—DEPOSITS**

Custodial credit risk is the risk that, in the event of a financial institution failure, cash deposits will not be returned to a depositor. The university and the state do not have formal policies regarding custodial credit risk for deposits. However, banking regulations and Oregon Revised Statute (ORS) Chapter 295 establish the insurance and collateral requirements for deposits in the OSTF. WOU cash balances held on deposit at the OST are invested continuously, therefore custodial credit risk exposure to the OST is low. Additionally, cash balances

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)

on deposit with US Bank are collateralized, therefore invested continuously, resulting in low custodial credit risk.

### FOREIGN CURRENCY RISK—DEPOSITS

Deposits in foreign currency run the risk of changing value due to fluctuations in foreign exchange rates. Per PUF policy, all deposits are in U.S. currency and therefore not exposed to foreign currency risk.

### OTHER DEPOSITS

For the years ended June 30, 2018 and 2017, WOU had cash at US Bank held for Title IV Perkins Loans of \$490 and \$510, respectively. Additionally, for the years ended June 30, 2018 and 2017, WOU had vault and petty cash balances of \$21 and \$25, respectively.

### B. Investments

WOU's operating funds are invested in the PUF. University investments in the PUF are invested in the Core Bond Fund (CBF) managed by the OST. The CBF invests primarily in intermediate-term fixed income securities and is managed with an investment objective to maximize total return (i.e., principal and income) over an intermediate time horizon within stipulated risk parameters. The CBF is actively managed to maintain an average duration of four to five years, through a diversified portfolio of quality, investment grade fixed income securities as defined in the portfolio guidelines.

All investments are managed as a prudent investor would do, exercising reasonable care, skill and caution. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities could occur in the near term and such changes could materially affect the amounts reported in the Statement of Net Position.

Significant events in domestic and international investment markets or aggressive action by the Federal Open Market Committee to influence both short and long-term interest rates contribute to price volatility. Consequently, the fair value of WOU's investments is exposed to price volatility which could result in a substantial change in the fair value of certain investments from the amounts reported as of June 30, 2018 and 2017.

Investments are all classified as noncurrent and include both restricted and unrestricted funds. At June 30, 2018 and 2017, WOU had a total of \$31,206 and \$30,022 in investments, respectively.

Investments of the WOU discretely presented component unit are summarized at fair value as follows:

	June 30, 2018	June 30, 2017
Investment Type:		
Marketable Securities	\$ 14,970	\$ 13,677
Money Market Funds and Cash	523	403
Cash Value of Life Insurance Policies	115	108
<b>Total Investments</b>	<b>\$ 15,608</b>	<b>\$ 14,188</b>

### CREDIT RISK

Credit risk is the risk that the issuer of an investment fails to fulfill its obligations. WOU has an investment policy for each segment of its investment portfolio. As of June 30, 2018, approximately 92.6 percent of investments in the CBF were subject to credit risk reporting. Fixed income securities rated by the credit agencies as BBB to AAA, indicating the issuer has a strong capacity to pay principal and interest when due, totaled \$269,463, or 71.8 percent of the PUF Core Bond Fund. Fixed income securities which have not been evaluated by the rating agencies totaled \$78,122, or 20.8 percent of the PUF Core Bond Fund. The PUF Core Bond Fund totaled \$375,496, of which WOU owned \$31,206 or 8.3 percent.

As of June 30, 2017, approximately 99.0 percent of investments in the CBF were subject to credit risk reporting. Fixed income securities rated by the credit agencies as BBB to AAA, indicating the issuer has a strong capacity to pay principal and interest when due, totaled \$272,151, or 87.0 percent of the CBF. Fixed income securities which have not been evaluated by the rating agencies totaled \$37,721, or 12.1 percent of the PUF Core Bond Fund. The PUF Core Bond Fund totaled \$312,900, of which WOU owned \$30,022 or 9.6 percent.

### CUSTODIAL CREDIT RISK

Custodial credit risk for investments is the risk that in the event of the failure of the counterparty to a transaction, the university will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The OIC has no formal policy regarding the holding of securities by a custodian or counterparty. For the years ended June 30, 2018 and 2017, the university's investments were exposed to custodial credit risk indirectly through the OST.

### CONCENTRATION OF CREDIT RISK

Concentration of credit risk refers to potential losses if total investments are concentrated with one or few issuers. The PUF policy for reducing this risk for fixed income securities is that, with the exception of U.S. Government and Agency issues, no more than five percent of the bond portfolio, at par value, will be invested in securities of a single issuer or no more than three percent of the individual issue. The PUF held no securities from a single issuer that exceeded five percent of the bond portfolio.

### FOREIGN CURRENCY RISK

Foreign currency risk is the risk that investments may lose value due to fluctuations in foreign exchange rates. Per PUF investment policy, all investments are to be in U.S. dollar denominated securities, therefore no amounts of the PUF CBF investments had reportable foreign currency risk at June 30, 2018 or 2017.

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**INTEREST RATE RISK**

Investments in fixed income securities are subject to the risk that changes in interest rates will adversely affect the fair value of the investments. As of June 30, 2018, securities in the CBF held subject to interest rate risk totaling \$347,585 had an average duration of 3.71 years. As of June 30, 2017, securities in the CBF held subject to interest rate risk totaling \$309,872 had an average duration of 3.91 years. Duration measures the change in the value of a fixed income security that will result from a 1% change in interest rates.

**FAIR VALUE MEASUREMENT**

Investments are reported at fair value as determined by OST, based on a fair value hierarchy which prioritizes the input techniques used to measure fair value. The hierarchy gives the highest priority to Level 1 measurements and the lowest priority to Level 3 measurements:

Level 1 – Inputs that reflect unadjusted quoted prices in active markets for identical assets or liabilities;

Level 2 – Inputs other than quoted market prices that are observable for the asset, either directly or indirectly, including inputs in markets that are not considered to be active; and

Level 3 – Inputs that are unobservable. These are only used if relevant Level 1 and Level 2 inputs are not available.

Inputs are used in applying valuation techniques and broadly refer to the assumptions that market participants use to make valuation decisions, including assumptions about risk. In addition to the underlying reported net asset values (NAV), which generally serve as the primary valuation input, other inputs may include liquidity factors and broad credit data. An investment’s level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement.

The fair value of WOU’s investments in the PUF are based on the investments’ net asset value (NAV) per share provided by the Treasury. Fair value measurements for the university’s investments in the CBF at June 30 2018 and 2017 totaled \$31,206 and \$30,022, respectively.

**C. Securities Lending**

In accordance with the state investment policies, the state participates in securities lending transactions. The Treasury has, through a Securities Lending Agreement, authorized State Street Bank and Trust Company (State Street) to lend the State’s securities pursuant to a form of loan agreement. Both the state and borrowers maintain the right to terminate all securities lending transactions on demand. WOU’s cash on deposit with the OST is subject to securities lending. There were no significant violations of the provisions of securities lending agreements during the years ended June 30, 2018 and 2017.

During the year, State Street had the authority to lend short-term, fixed income, and equity securities and receive as collateral U.S. dollar and foreign currency cash, U.S. government and agency securities, and foreign sovereign debt of Organization of Economic Cooperation and Development countries. Borrowers were required to deliver collateral for each loan equal to not less than 102 percent of the market value of the loaned U.S. security. The custodian did not have the ability to pledge or sell collateral securities absent a borrower default, and during the year the state did impose restrictions on the amount of the loans that the custodian made on its behalf. The OST is fully indemnified by the custodian against losses due to borrower default. There were no losses during the year from the failure of borrowers to return loaned securities.

State Street, as lending agent, has created a fund to reinvest cash collateral received on behalf of the OSTF and Oregon state agencies and related agencies, including WOU. As permitted under the fund’s Declaration of Trust (Declaration), participant purchases and redemptions are transacted at \$1 per unit (“constant value”) based on the amortized cost of the fund’s investments. Accordingly, the securities lending collateral held and the obligation to the lending agent are both stated at constant value on the statement of net position.

The fair value of investments held by the fund is based upon valuations provided by a recognized pricing service. These funds are not registered with the Securities and Exchange Commission, but the custodial agent is subject to the oversight of the Federal Reserve Board and the Massachusetts Commissioner of Banks. No income from the funds was assigned to any other funds.

The maturities of investments made with the cash collateral generally do not match the maturities of the securities loaned. Since the securities loaned are callable on demand by either the lender or borrower, the life of the loans at June 30, 2018 and 2017, is effectively one day. As of June 30, 2018 and 2017, the state had no credit risk exposure to borrowers because the amounts owed to borrowers exceeded the amounts borrowers owed to the State.

The fair value of the university’s share of securities lending balances on loan comprised the following:

	June 30, 2018	June 30, 2017
<b>Investment Type</b>		
U.S. Treasury and Agency Securities	\$ 2,092	\$ 347
Domestic Fixed Income Securities	1,978	1,326
<b>Total</b>	<b>\$ 4,070</b>	<b>\$ 1,673</b>

The fair value of the university’s share of total cash and securities collateral received as of June 30, 2018 and 2017

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

was \$4,154 and \$1,709, respectively. The fair value of the university's share of investments purchased with cash collateral as of June 30, 2018 and 2017 was \$2,190 and \$1,341 respectively.

**3. ACCOUNTS RECEIVABLE**

Accounts Receivable comprised the following:

	June 30, 2018	June 30, 2017
Student Tuition and Fees	\$ 19,483	\$ 17,635
Federal Grants and Contracts	2,562	2,192
Capital Construction	310	921
Auxiliary Enterprises and Other		
Operating Activities	1,850	1,820
State, Other Government, and Private		
Gifts, Grants and Contracts	2	1,298
Other	189	234
	<u>24,396</u>	<u>24,100</u>
Less: Allowance for Doubtful Accounts	(15,874)	(15,825)
Accounts Receivable, Net	<u>\$ 8,522</u>	<u>\$ 8,275</u>

**4. NOTES RECEIVABLE**

Student loans made through the Federal Perkins Loan Program are funded through interest earnings and repayment of loans. Federal Perkins loans deemed uncollectable are assigned to the U.S. Department of Education for collection. WOU has provided an allowance for uncollectable loans, which in management's opinion will absorb loans that will ultimately be written off.

Institutional and Other Student Loans include loans offered through the university itself and other various non-federal loan programs. Notes Receivable comprised the following:

	June 30, 2018		
	Current	Noncurrent	Total
Institutional and Other Student Loans	\$ 1,101	\$ 5	\$ 1,106
Federal Student Loans	782	3,489	4,271
	<u>1,883</u>	<u>3,494</u>	<u>5,377</u>
Less: Allowance for Doubtful Accounts	(966)	(567)	(1,533)
Notes Receivable, Net	<u>\$ 917</u>	<u>\$ 2,927</u>	<u>\$ 3,844</u>
	June 30, 2017		
	Current	Noncurrent	Total
Institutional and Other Student Loans	\$ 988	\$ 6	\$ 994
Federal Student Loans	795	3,580	4,375
	<u>1,783</u>	<u>3,586</u>	<u>5,369</u>
Less: Allowance for Doubtful Accounts	(1,002)	(585)	(1,587)
Notes Receivable, Net	<u>\$ 781</u>	<u>\$ 3,001</u>	<u>\$ 3,782</u>



**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**5. CAPITAL ASSETS**

The following schedule reflects the changes in capital assets:

	Balance June 30, 2016	Additions	Transfer Completed Assets	Retire. And Adjust.	Balance July 1, 2017	Additions	Transfer Completed Assets	Retire. And Adjust.	Balance June 30, 2018
<b>Capital Assets,</b>									
<b>Non-depreciable/Non-amortizable:</b>									
Land	\$ 4,833	\$ 658	\$ -	\$ -	\$ 5,491	\$ -	\$ 189	\$ -	\$ 5,680
Capitalized Collections	669	-	-	(2)	667	-	-	-	667
Construction in Progress	14,417	4,158	(14,351)	-	4,224	911	(4,162)	-	973
<b>Total Capital Assets,</b>									
<b>Non-depreciable/Non-amortizable</b>	19,919	4,816	(14,351)	(2)	10,382	911	(3,973)	-	7,320
<b>Capital Assets, Depreciable/</b>									
<b>Amortizable:</b>									
Equipment	9,876	1,442	101	(963)	10,456	601	-	(408)	10,649
Library Materials	6,461	75	-	(830)	5,706	59	-	(222)	5,543
Buildings	143,631	277	13,833	-	157,741	5,971	3,819	-	167,531
Land Improvements	4,722	-	-	-	4,722	89	-	-	4,811
Improvements Other Than Buildings	2,614	45	-	-	2,659	83	119	-	2,861
Infrastructure	5,979	-	417	-	6,396	433	35	-	6,864
Intangible Assets	1,870	-	-	-	1,870	-	-	-	1,870
<b>Total Capital Assets,</b>									
<b>Depreciable/Amortizable</b>	175,153	1,839	14,351	(1,793)	189,550	7,236	3,973	(630)	200,129
<b>Less Accumulated Depreciation/</b>									
<b>Amortization for:</b>									
Equipment	(7,183)	(984)	-	914	(7,253)	(1,040)	-	408	(7,885)
Library Materials	(5,776)	(189)	-	830	(5,135)	(154)	-	222	(5,067)
Buildings	(61,471)	(4,127)	-	-	(65,598)	(4,581)	-	-	(70,179)
Land Improvements	(2,666)	(226)	-	-	(2,892)	(230)	-	-	(3,122)
Improvements Other Than Buildings	(1,079)	(248)	-	-	(1,327)	(243)	-	-	(1,570)
Infrastructure	(3,155)	(261)	-	-	(3,416)	(274)	-	-	(3,690)
Intangible Assets	(1,806)	(32)	-	-	(1,838)	(33)	-	-	(1,871)
<b>Total Accumulated Depreciation/</b>									
<b>Amortization</b>	(83,136)	(6,067)	-	1,744	(87,459)	(6,555)	-	630	(93,384)
<b>Total Capital Assets, Net</b>	\$ 111,936	\$ 588	\$ -	\$ (51)	\$ 112,473	\$ 1,592	\$ -	\$ -	\$ 114,065
<b>Capital Assets Summary</b>									
Capital Assets, Non-depreciable/ Non-amortizable	\$ 19,919	\$ 4,816	\$ (14,351)	\$ (2)	\$ 10,382	\$ 911	\$ (3,973)	\$ -	\$ 7,320
Capital Assets, Depreciable/ Amortizable	175,153	1,839	14,351	(1,793)	189,550	7,236	3,973	(630)	200,129
<b>Total Cost of Capital Assets</b>	195,072	6,655	-	(1,795)	199,932	8,147	-	(630)	207,449
Less Accumulated Depreciation/ Amortization	(83,136)	(6,067)	-	1,744	(87,459)	(6,555)	-	630	(93,384)
<b>Total Capital Assets, Net</b>	\$ 111,936	\$ 588	\$ -	\$ (51)	\$ 112,473	\$ 1,592	\$ -	\$ -	\$ 114,065

**NOTES TO THE FINANCIAL STATEMENTS**  
**FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**6. DEFERRED OUTFLOWS AND DEFERRED INFLOWS OF RESOURCES**

Deferred Outflows and Deferred Inflows of Resources comprised the following:

	<b>June 30, 2018</b>	June 30, 2017
<b>Deferred Outflows of Resources</b>		
Pension		
Contributions Subsequent to the Measurement Date	\$ 3,125	\$ 2,362
Changes in Assumptions	6,464	8,427
Net Difference Between Projected and Actual Earnings on Plan Investments	365	7,806
Differences Between Contributions and Proportionate Share of Contributions	1,043	940
Change in Proportionate Share of Contributions	45	70
Difference Between Expected and Actual Experience	1,715	1,307
OPEB		
Contributions Subsequent to the Measurement Date	249	-
Change in Proportionate Share of Contributions	3	-
<b>Total Deferred Outflows</b>	<b>\$ 13,009</b>	<b>\$ 20,912</b>
<b>Deferred Inflows of Resources</b>		
Pension		
Differences Between Contributions and Proportionate Share of Contributions	\$ 296	\$ 375
OPEB		
Net difference Between Projected and Actual Earnings on Plan Investments	63	-
Changes in Assumptions	43	-
<b>Total Deferred Inflows</b>	<b>\$ 402</b>	<b>\$ 375</b>

**7. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES**

Accounts Payable and Accrued Liabilities comprised the following:

	<b>June 30, 2018</b>	June 30, 2017
Services and Supplies	\$ 1,735	\$ 2,348
Salaries and Wages	3,169	2,963
Payroll Related	3,516	3,230
Accrued Interest	1,081	948
Perkins FCC Payable	259	-
Contract Retainage	11	840
	<b>\$ 9,771</b>	<b>\$ 10,329</b>

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**8. LONG-TERM LIABILITIES**

Long-term liability activity was as follows:

	Balance June 30, 2017	Additions	Reductions	Balance June 30, 2018	Amount Due Within One Year	Long-Term Portion
<b>Long-Term Debt</b>						
Due to the State of Oregon:						
Contracts Payable	\$ 50,114	\$ 44	\$ (2,445)	\$ 47,713	\$ 2,512	\$ 45,201
Oregon Department of Energy Loans (SELP)	4,077	-	(229)	3,848	232	3,616
Total Long-Term Debt	54,191	44	(2,674)	51,561	2,744	48,817
<b>Other Noncurrent Liabilities</b>						
PERS pre-SLGRP pooled Liability	3,849	-	(226)	3,623	227	3,396
Compensated Absences	1,857	2,005	(1,730)	2,132	1,877	255
Faculty Banked Credits	640	98	(635)	103	98	5
Total Other Noncurrent Liabilities	6,346	2,103	(2,591)	5,858	2,202	3,656
<b>Total Long-Term Liabilities</b>	<b>\$ 60,537</b>	<b>\$ 2,147</b>	<b>\$ (5,265)</b>	<b>\$ 57,419</b>	<b>\$ 4,946</b>	<b>\$ 52,473</b>

	Balance June 30, 2016	Additions	Reductions	Balance June 30, 2017	Amount Due Within One Year	Long-Term Portion
<b>Long-Term Debt</b>						
Due to the State of Oregon:						
Contracts Payable	\$ 53,298	\$ 62	\$ (3,246)	\$ 50,114	\$ 2,445	\$ 47,669
Oregon Department of Energy Loans (SELP)	4,289	-	(212)	4,077	202	3,875
Total Long-Term Debt	57,587	62	(3,458)	54,191	2,647	51,544
<b>Other Noncurrent Liabilities</b>						
PERS pre-SLGRP pooled Liability	4,037	-	(188)	3,849	188	3,661
Compensated Absences	1,949	1,848	(1,940)	1,857	1,757	100
Faculty Banked Credits	-	640	-	640	128	512
Total Other Noncurrent Liabilities	5,986	2,488	(2,128)	6,346	2,073	4,273
<b>Total Long-Term Liabilities</b>	<b>\$ 63,573</b>	<b>\$ 2,550</b>	<b>\$ (5,586)</b>	<b>\$ 60,537</b>	<b>\$ 4,720</b>	<b>\$ 55,817</b>





**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

The schedule of principal and interest payments for WOU debt is as follows:

For the Year Ending June 30,	Contracts		Total	Principal	Interest
	Payable	SELP	Payments		
2019	\$ 4,566	\$ 400	\$ 4,966	\$ 2,521	\$ 2,445
2020	4,234	400	4,634	2,311	2,323
2021	4,145	401	4,546	2,482	2,064
2022	4,080	400	4,480	2,382	2,098
2023	4,129	401	4,530	2,637	1,893
2024-2028	20,125	2,003	22,128	14,535	7,593
2029-2033	15,663	1,097	16,760	12,413	4,347
2034-2038	10,162	-	10,162	8,161	2,001
2039-2043	3,797	-	3,797	3,573	224
Accreted Interest				546	(546)
				<u>\$ 51,561</u>	<u>\$ 24,442</u>
<b>Total Future Debt Service</b>	<b>70,901</b>	<b>5,102</b>	<b>76,003</b>		
Less: Interest Component of Future Payments	(23,188)	(1,254)	(24,442)		
<b>Principal Portion of Future Payments</b>	<b>\$ 47,713</b>	<b>\$ 3,848</b>	<b>\$ 51,561</b>		

The state periodically issues bonded debt which it then loans to the university for capital construction. WOU has entered into contract loan agreements with the state for the principal and interest amounts due. In addition, WOU also borrows funds from the Oregon Department of Energy. The state may periodically issue new debt to refund previously held debt. Per the contract and loan agreements, when this happens the state is required to pass the savings on to the university.

**A. Contracts Payable**

WOU has entered into loan agreements with the state for repayment of bonds issued by the state on behalf of WOU for capital construction and refunding of previously issued debt. WOU makes loan payments (principal and interest) to the state in accordance with the loan agreements. Loans, with effective yields ranging from 1.53 percent to 7.0 percent, are due serially through 2042.

During the fiscal year ended June 30, 2018, the state did not issue any bonds which resulted in either an increase or a decrease to WOU's contracts payable to the State. Changes to WOU's contract payable during fiscal year 2018 include debt service payments for principal of \$2,179 and the addition of \$44 and the deduction of \$266 for the amortization of accreted interest applicable to zero coupon bonds sold prior to 2002.

During the fiscal year ended June 30, 2017, the state issued bonds for refunding of previously held debt which resulted in a net reduction to WOU's contracts payable of \$845. Other changes include debt service payments for principal of \$2,040 and the addition of \$62 and the de-

duction of \$361 for the amortization of accreted interest applicable to zero coupon bonds sold prior to 2002.

**B. Oregon Department of Energy Loans**

WOU has entered into loan agreements with the state Department of Energy (DOE) Small-Scale Energy Loan Program (SELP) for energy conservation projects at WOU. WOU makes monthly loan payments (principal and interest) to the DOE in accordance with the loan agreements. SELP loans, with interest rates ranging from 4.64 percent to 4.33 percent, are due through 2031.

**C. State and Local Government Rate Pool**

Prior to the formation of the PERS state and local government rate pool (SLGRP), the state and community colleges were pooled together in the state and community college pool (SCCP), and local government employers participated in the Local Government Rate Pool (LGRP). These two pools combined to form the SLGRP effective January 1, 2002, at which time a transitional, pre-SLGRP liability was created. The pre-SLGRP liability is essentially a debt owed to the SLGRP by the SCCP employers. The balance of the pre-SLGRP pooled liability attributable to the state is being amortized over the period ending December 31, 2027. The liability is allocated by the State, based on salaries and wages, to all public universities, state proprietary funds and the government-wide reporting fund in the state's comprehensive annual financial report. Interest expense was paid by WOU in the amount of \$248 and \$286 for June 30, 2018 and 2017, respectively. Principal payments of \$227 and \$188 were applied to the liability for June 30, 2018 and 2017, respectively.



#### D. Faculty Banked Credits

Per the collective bargaining agreement (CBA) between the WOU Federation of Teachers and the university effective July 1, 2017, tenured or tenure-track faculty who teach individually designed courses outside of their tenured or tenure-track regular teaching load are eligible for credit banking compensation adjustments, subject to conditions in the CBA. Currently there are 130 eligible faculty members with banked credits who either may request a cash payment or paid faculty release time, which must be cashed out or used within the next five years. The total liability as of June 30, 2018 was \$103.

### 9. UNRESTRICTED NET POSITION

Unrestricted Net Position is comprised of the following:

	June 30, 2018	June 30, 2017
University Operations	\$ 43,286	\$ 37,367
Net Pension Liability (See Note 13)	(35,461)	(39,513)
Other Post-Employment Benefits (OPEB) Liability (see Note 14)	(2,438)	(1,090)
Pension & OPEB Related Deferred Outflows (See Note 6)	13,009	20,912
Pension & OPEB Related Deferred Inflows (See Note 6)	(402)	(375)
State and Local Government Rate Pool Liability (see Note 8)	(3,622)	(3,849)
Compensated Absences Liability	(2,098)	(1,823)
Faculty Credit Banking Liability (See Note 8)	(103)	(640)
<b>Total Unrestricted Net Position</b>	<b>\$ 12,171</b>	<b>\$ 10,989</b>

### 10. INVESTMENT ACTIVITY

Investment Activity detail is as follows:

	June 30, 2018	June 30, 2017
Investment Earnings	\$ 1,087	\$ 906
Gain (Loss) on Sale of Investment	(172)	187
Royalties and Technology Transfer Income	11	13
Interest Income	9	3
Net Depreciation of Investments	(534)	(576)
<b>Total Investment Activity</b>	<b>\$ 401</b>	<b>\$ 533</b>

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**11. OPERATING EXPENSES BY NATURAL CLASSIFICATION**

The Statement of Revenues, Expenses and Changes in Net Position reports operating expenses by their functional classification. The following displays operating expenses by both the functional and natural classifications. The reporting of the net pension liability and OPEB asset and liabilities, as required by GASB Statement Nos. 68, 71 and 75, affects the reported compensation and benefit expenses of WOU. Changes in the pension and OPEB expenses and associated reporting requirements increased the reported compensation and benefit expenses of WOU by \$3,843 and \$5,850, for the fiscal year ended June 30, 2018 and 2017, respectively. The following displays operating expenses by both the functional and natural classifications:

<b>June 30, 2018</b>	<b>Compensation and Benefits</b>	<b>Services and Supplies</b>	<b>Scholarships and Fellowships</b>	<b>Depreciation and Amortization</b>	<b>Other</b>	<b>Total</b>
Instruction	\$ 36,659	\$ 3,694	\$ 493	\$ -	\$ 6	\$ 40,852
Research	753	157	-	1	1	912
Public Services	351	154	-	-	27	532
Academic Support	7,039	3,209	-	-	-	10,248
Student Services	6,475	1,043	65	8	50	7,641
Auxiliary Services	11,116	10,487	(21)	2,643	-	24,225
Institutional Support	6,692	304	-	-	-	6,996
Operation & Maint. of Plant	5,369	(203)	-	-	-	5,166
Student Aid	-	-	6,538	-	46	6,584
Other	231	790	-	3,903	-	4,924
<b>Total</b>	<b>\$ 74,685</b>	<b>\$ 19,635</b>	<b>\$ 7,075</b>	<b>\$ 6,555</b>	<b>\$ 130</b>	<b>\$ 108,080</b>

<b>June 30, 2017</b>	<b>Compensation and Benefits</b>	<b>Services and Supplies</b>	<b>Scholarships and Fellowships</b>	<b>Depreciation and Amortization</b>	<b>Other</b>	<b>Total</b>
Instruction	\$ 38,275	\$ 4,712	\$ 565	\$ -	\$ 7	\$ 43,559
Research	1,301	231	-	1	1	1,534
Public Services	317	151	-	-	25	493
Academic Support	6,917	2,841	-	-	-	9,758
Student Services	6,736	936	48	9	18	7,747
Auxiliary Services	10,338	10,638	106	2,609	-	23,691
Institutional Support	6,338	205	-	-	-	6,543
Operation & Maint. Of Plant	5,310	(336)	-	-	-	4,974
Student Aid	-	2	6,687	-	149	6,838
Other	(53)	2,500	-	3,448	-	5,895
<b>Total</b>	<b>\$ 75,479</b>	<b>\$ 21,880</b>	<b>\$ 7,406</b>	<b>\$ 6,067</b>	<b>\$ 200</b>	<b>\$ 111,032</b>

**12. GOVERNMENT APPROPRIATIONS**

WOU receives support from the state in the form of general fund and lottery appropriations. These appropriations are in support of the operations of the university and debt service of SELP loans. Appropriations for SELP debt service are based on the loan agreements between the university and the Oregon Department of Energy. Government appropriations comprised the following:

	<b>June 30, 2018</b>	<b>June 30, 2017</b>
General Fund - Operations	\$ 24,124	\$ 23,496
General Fund - SELP Debt Service	382	392
Lottery Funding	581	581
<b>Total State Appropriations</b>	<b>\$ 25,087</b>	<b>\$ 24,469</b>

### 13. EMPLOYEE RETIREMENT PLANS

Western Oregon University offers various retirement plans to qualified employees as described below.

#### A. PUBLIC EMPLOYEES RETIREMENT PLAN (PERS) Organization

The university participates with other state agencies in the Oregon Public Employees Retirement System (System), which is a cost-sharing multiple employer defined benefit plan. Plan assets may be used to pay the benefits of the employees of any employer that provides pensions through the plan. PERS is administered in accordance with Oregon Revised Statutes (ORS) Chapter 238, Chapter 238A, and Internal Revenue Code Section 401(a). The Oregon Legislature has delegated authority to the Public Employees Retirement Board (PERS Board) to administer and manage the System.

#### Plan Membership

The 1995 Oregon Legislature enacted Chapter 654, Section 3, Oregon Laws 1995, which has been codified into ORS 238.435. This legislation created a second tier of benefits for those who established membership on or after January 1, 1996. Membership prior to January 1, 1996 are Tier One members. The second tier does not have the Tier One assumed earnings rate guarantee and has a higher normal retirement age of 60, compared to 58 for Tier One. Both Tier One and Tier Two are defined benefit plans.

The 2003 Legislature enacted House Bill (HB) 2020, codified as ORS 238A, which created the Oregon Public Service Retirement Plan (OPSRP). OPSRP consists of the Pension Program defined benefit (DB) program and the Individual Account Program (IAP). The IAP is a defined contribution plan. Membership includes public employees hired on or after August 29, 2003.

Beginning January 1, 2004, PERS active Tier One and Tier Two members became members of IAP of OPSRP. PERS members retain their existing Defined Benefit Plan accounts, but member contributions are now deposited into the member's IAP account, not into the member's Defined Benefit Plan account. Accounts are credited with earnings and losses, net of administrative expenses. OPSRP is part of PERS and is administered by the PERS Board.

#### Pension Plan Report

The PERS defined benefit and defined contribution retirement plans are reported as pension trust funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the State's Comprehensive Annual Financial Report. PERS issues a separate, publicly available financial report that includes an audit opinion that may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The re-

port may also be accessed online at: [www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx)

#### Summary of Significant Accounting Policies

Employers participating in the Plan are required to report pension information in their financial statements for fiscal periods beginning on or after June 15, 2014, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27*.

The requirements of this Statement incorporate provisions intended to reflect the effects of transactions and events related to pensions in the measurement of employer liabilities for pensions and recognition of pension expense and deferred outflows of resources and deferred inflows of resources related to pensions.

#### Basis of Accounting

Contributions for employers are recognized on the accrual basis of accounting. Employer contributions to PERS are calculated based on creditable compensation for active members reported by employers. Employer contributions are accrued when due pursuant to legal requirements. These are amounts normally included in the employer statements cut off as of the fifth of the following month.

#### Proportionate Share Allocation Methodology

The basis for the employer's proportion is actuarially determined by comparing the employer's projected long-term contribution effort to the Plan with the total projected long-term contribution effort of all employers. The contribution rate for every employer has at least two major components; Normal Cost Rate and Unfunded Actuarial Liability (UAL) Rate.

#### Pension Plan Liability

The components of the Plan's collective net pension liability as of the measurement dates of June 30, 2017 and 2016 are as follows (dollars in millions):

	June 30, 2017	June 30, 2016
Total Pension Liability	\$ 79,852	\$ 77,094
Plan Fiduciary Net Position	66,372	62,082
Plan Net Pension Liability	\$ 13,480	\$ 15,012

#### Changes Subsequent to the Measurement Date

The PERS Board reviews the discount rate in odd-numbered years as part of the Board's adoption of actuarial methods and assumptions. That rate is then adopted in an administrative rule at the time the Board sets the new rate. On July 28, 2017, the PERS Board adopted a 7.20% assumed rate. The rule specifies that the adopted assumed rate will be effective for PERS transactions with an effective date of January 1, 2018.

**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM (PERS) PENSION (CHAPTER 238) PROGRAM**  
**Pension Benefits**

The PERS retirement allowance is payable monthly for life. There are 13 retirement benefit options a retiring employee may select from. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of \$200 per month or the member will receive a lump-sum payment of the actuarial equivalence of benefits to which he or she is entitled.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer. General Service employees may retire after reaching age 55. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier Two members are eligible for full benefits at age 60. The ORS Chapter 238 Defined Benefit Pension Plan is closed to new members hired on or after August 29, 2003.

**Death Benefits**

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance provided one or more of the following conditions are met:

- The member was employed by a PERS employer at the time of death.
- The member died within 120 days after termination of PERS-covered employment.
- The member died as a result of injury sustained while employed in a PERS-covered job.
- The member was on an official leave of absence from a PERS-covered job at the time of death.

**Disability Benefits**

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected cause may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 when determining the monthly benefit.

**Benefit Changes After Retirement**

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living adjustments (COLAs). The COLA is capped at 2.0 percent.

**OREGON PUBLIC SERVICE RETIREMENT PLAN (OPSRP DB) PENSION PROGRAM**  
**Pension Benefits**

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and if the pension program is terminated, the date on which termination becomes effective.

**Death Benefits**

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

**Disability Benefits**

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

**Benefit Changes After Retirement**

Under ORS 238A.210 monthly benefits are adjusted annually through COLAs. The cap on the COLA varies based on 1.25 percent on the first \$60 of annual benefit and 0.15 percent on annual benefits above \$60.

**OREGON PUBLIC SERVICE RETIREMENT PLAN (OPSRP IAP) PENSION PROGRAM**

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. Upon retirement, a member of the OPSRP IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance,

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

rollover account balance, and vested employer optional contribution balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

**PENSION PLAN CONTRIBUTIONS**

PERS and OPSRP employee contribution requirements are established by IRS 238.200 and ORS 238A.330, respectively, and are credited to an employee’s account in the Individual Account Program and may be amended by an act of the Oregon Legislature. PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. This funding policy applies to the PERS Defined Benefit Plan and the Other Postemployment Benefit Plans.

Employer contribution rates for the fiscal year ended June 30, 2018 were based on the December 31, 2015 actuarial valuation. Employer contribution rates for the fiscal year ended June 30, 2017 were based on the December 31, 2013 actuarial valuation as subsequently modified by the *Moro* decision. The employer contribution rates for the PERS and OPSRP are as follows:

	<u>2018</u>	<u>2017</u>
PERS Tiers One/Two	17.84%	13.28%
OPSRP	10.78%	7.31%

Employer required contributions for the year ended June 30, 2018 and June 30, 2017 were \$3,849 and \$2,835, respectively, including amounts to fund separately financed employer specific liabilities associated with the SLGRP liability (see Note 8.C for additional information).

**NET PENSION LIABILITY**

At June 30, 2018, the university reported a liability of \$35,461 for its proportionate share of the PERS net pension liability. The net pension liability as of June 30, 2018, was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2015. At June 30, 2017, the university reported a liability of \$39,513 for its proportionate share of the PERS net pension liability. The net pension liability as of June 30, 2017, was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014. The PERS system does not provide WOU an audited proportionate share as a separate employer; the university is a proportionate share of PERS employer state agencies which includes all state agencies. The State Department of Administrative Services calculated WOU’s proportional share of all state agencies internally based on actual contributions by WOU as compared to the total for employer state agencies. The State Audits

Division performed a review of this internal calculation. At June 30, 2018 WOU’s proportion was 0.26 percent of the statewide pension plan, and 0.96 percent of employer state agencies. At June 30, 2017 WOU’s proportion was 0.26 percent of the statewide pension plan, and 0.98 percent of employer state agencies.

For the year ended June 30, 2018 and 2017, WOU recorded total pension expense of \$7,149 and \$8,211 respectively, due to the changes in net pension liability, deferred inflows and deferred outflows.

**Deferred Items**

Deferred items are calculated at the system-wide level and are allocated to employers based on their proportionate share. For the fiscal years ending June 30, 2018 and 2017, deferred items include:

- Difference between expected and actual experience
- Changes in assumptions
- Net difference between projected and actual pension plan investment earnings
- Changes in employer proportion since the prior measurement date
- Difference between employer contributions and proportionate share of contributions

Differences between expected and actual experience, changes in assumption, and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period “layers” attributable to each measurement period. The average remaining service lives determined as of the beginning of each measurement period are as follows:

- Measurement period ended June 30, 2017 – 5.3 years
- Measurement period ended June 30, 2016 – 5.3 years
- Measurement period ended June 30, 2015 – 5.4 years
- Measurement period ended June 30, 2014 – 5.6 years

The difference between projected and actual pension plan investment earnings attributable to each measurement period is amortized over a closed five-year period.

One year of amortization is recognized in the university’s total pension expense for fiscal years 2018 and 2017.

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

At June 30 2018, WOU reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,715	\$ -
Changes of assumptions	6,464	-
Net difference between projected and actual earnings on pension plan investments	365	-
Differences between System's contributions and proportionate share of contributions	1,043	296
Change in Proportionate Share of Contributions	45	-
<b>Total</b>	<b>\$ 9,632</b>	<b>\$ 296</b>
Net Deferred Outflow/(Inflow) of Resources before Contributions Subsequent to the Measurement Date (MD)	9,336	
Contributions Subsequent to the MD	3,125	
Net Deferred Outflow/(Inflow) of Resources after Contributions Subsequent to the MD	<b>\$ 12,461</b>	

Of the amount reported as deferred outflows of resources, \$3,125 are related to pensions resulting from WOU contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.



At June 30 2017, WOU reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,307	\$ -
Changes of assumptions	8,427	-
Net difference between projected and actual earnings on pension plan investments	7,806	-
Differences between System's contributions and proportionate share of contributions	940	375
Change in Proportionate Share of Contributions	70	-
<b>Total</b>	<b>\$ 18,550</b>	<b>\$ 375</b>
Net Deferred Outflow/(Inflow) of Resources before Contributions Subsequent to the Measurement Date (MD)	18,175	
Contributions Subsequent to the MD	2,362	
Net Deferred Outflow/(Inflow) of Resources after Contributions Subsequent to the MD	<b>\$ 20,537</b>	

Of the amount reported as deferred outflows of resources, \$2,362 are related to pensions resulting from WOU contributions subsequent to the measurement date and was recognized as a reduction of the net pension liability in the year ended June 30, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Deferred Outflow/ (Inflow) of Resources</b>	
Year Ended June 30:	
2019	\$ 1,900
2020	4,769
2021	3,306
2022	(713)
2023	74
	<b>\$ 9,336</b>

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**Actuarial Methods and Assumptions**

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years.

The following methods and assumptions were used in the development of the total pension liability:

<b>Actuarial Methods:</b>		
As of:	June 30, 2018	June 30, 2017
Valuation Date	December 31, 2015	December 31, 2014
Measurement Date	June 30, 2017	June 30, 2016
Experience Study Report	2014, published September 2015	
Actuarial Cost Method	Entry Age Normal	
<b>Actuarial Assumptions:</b>		
Inflation Rate	2.50 percent	
Long-Term Expected Rate of Return	7.50 percent	
Discount Rate	7.50 percent	
Projected Salary Increases	3.50 percent	
Cost of Living Adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance with <i>Moro</i> decision; blend based on service	
Mortality	<i>Healthy retirees and beneficiaries:</i>	
	RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and set-backs as described in the valuation.	
	<i>Active members:</i>	
	Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation.	
Mortality	<i>Disabled retirees:</i>	
	Mortality rates are a percentage (70% for males, 95% for females) of the RP-2000 Sex-distinct, generational per scale BB, disabled mortality table.	

**Discount Rate**

The discount rate used to measure the total pension liability at June 30, 2018 and 2017 was 7.50. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan invest-

ments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity Analysis**

The sensitivity analysis shows the sensitivity of the university's proportionate share of the net pension asset to changes in the discount rate. The following presents the university's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent as of June 30, 2018 and 2017, as well as what the university's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	June 30, 2018	June 30, 2017
1% Decrease 6.50%	\$60,431	\$63,800
Current Discount Rate 7.50%	35,461	39,513
1% Increase 8.50%	14,580	19,213

**Depletion Date Projection**

GASB Statement No. 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the Plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB Statement No. 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB Statement No. 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.



**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

- GASB Statement No. 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience, which might impact the plan's funded position.

Based on these circumstances, it is the independent actuary's opinion that the detailed depletion date projections outlined in GASB Statement No. 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

**Assumed Asset Allocation**

Asset Class/ Strategy	Low Range	High Range	OIC Target
Cash	0.00 %	3.00 %	0.00 %
Debt Securities	15.00	25.00	20.00
Public Equity	32.50	42.50	37.50
Private Equity	14.00	21.00	17.50
Real Estate	9.50	15.50	12.50
Alternative Equity	0.00	12.50	12.50
Opportunity Portfolio	0.00	3.00	0.00
Total			100 %

**Long-Term Expected Rate of Return**

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. The table on the following page shows a summary of long-term expected rate of return by asset class. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at: [www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx)

The following table shows the long-term expected rate of return by asset class as of June 30, 2018 and 2017:

Asset Class	Target	Compound Annual Return (Geometric)
Core Fixed Income	8.00%	4.00%
Short-Term Bonds	8.00	3.61
Bank/Leveraged Loans	3.00	5.42
High Yield Bonds	1.00	6.20
Large/Mid Cap US Equities	15.75	6.70
Small Cap US Equities	1.31	6.99
Micro Cap US Equities	1.31	7.01
Developed Foreign Equities	13.13	6.73
Emerging Market Equities	4.12	7.25
Non-US Small Cap Equities	1.88	7.22
Private Equity	17.50	7.97
Real Estate (Property)	10.00	5.84
Real Estate (REITS)	2.50	6.69
Hedge Fund of Funds - Diversified	2.50	4.64
Hedge Fund - Event-driven	0.63	6.72
Timber	1.88	5.85
Farmland	1.88	6.37
Infrastructure	3.75	7.13
Commodities	1.88	4.58
Assumed Inflation – Mean		2.50%

**BOND DEBT**

The retirement bond debt service assessment was authorized by the Oregon Legislature in 2003 to sell general obligation bonds in the amount of \$2 billion to pay a PERS unfunded actuarial liability. This action reduced the PERS contribution rate for PERS covered employers in the state actuarial pool in November 2003.

The Oregon Department of Administrative Services coordinates the debt service assessments to PERS employers to cover the bond debt service payments. PERS employers are assessed a percentage of PERS-subject payroll to fund the payments. The assessment rate is adjusted periodically over the life of the twenty-four year debt payment schedule.

The payroll assessment for the pension obligation bond began in May 2004. The assessment rate for fiscal year 2018 was 6.0 percent through October 31, 2017 and was subsequently increased to 6.2 percent effective November 1, 2017. The assessment rate for fiscal year 2017 was 6.0 percent. Payroll assessments for the fiscal years ended June 30, 2018 and 2017 were \$1,711 and \$1,698, respectively.

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**B. OTHER RETIREMENT PLANS**

**OPTIONAL RETIREMENT PLAN**

The 1995 Oregon Legislature enacted legislation that authorized WOU to offer a defined contribution retirement plan as an alternative to PERS. A Retirement Plan Committee was appointed to administer the Optional Retirement Plan (ORP) and named trustees to manage plan assets placed with mutual funds and insurance companies. Beginning April 1, 1996, the ORP was made available to university academic and administrative faculty. Employees choosing the ORP may invest the employee and employer contributions in one of two investment companies, either Fidelity or the Teacher's Insurance and Annuity Association (TIAA).

The ORP consists of four tiers. Membership under ORP Tier One and Tier Two is determined using the same date of entry criteria as PERS. The third tier is determined by the date of entry applicable to the OPSRP. Employees hired on or after July 1, 2014 who elected the ORP are Tier Four members. The first contributions for Tier Four were payable January 2015 after six-months of qualifying service. Tier Four is a departure from the other three tiers. The employee is entitled to an employer contribution plus a "match" contribution based on the employee's participation in the voluntary 403(b) investment plan. The employer contribution is fixed at 8 percent by plan rules and is unaffected by PERS rates, unlike the other tiers. The employer provides an ORP match contribution equal to 403(b) deferrals up to a 4 percent maximum. Under the ORP Tiers One, Two and Three, the employee's contribution rate is 6 percent and is paid by the employer.

The employer contribution rates for the ORP are as follows:

	<u>2018</u>	<u>2017</u>
Tiers One/Two	23.68%	20.45%
Tier Three	9.29%	7.94%
Tier Four	8.00%	8.00%

**OREGON PUBLIC UNIVERSITIES 401(A) DEFINED CONTRIBUTION PLAN**

Eligible ranked faculty participate in the TIAA retirement program, a defined contribution plan, on all salary in excess of forty-eight hundred dollars per calendar year. Employee and employer contributions are directed to PERS on the first forty-eight hundred dollars. The contribution to TIAA-CREF annuities are supplemental to PERS. To participate in this retirement option, employees must have been hired on or before September 9, 1995. This plan was closed to new enrollment at the time the ORP started in 1996. The legacy plan, Oregon University System 401(a) Defined Contribution Plan, document was amended and restated July 1, 2015 and the plan sponsor is now the Board of Trustees for the University of Oregon.

**SUMMARY OF OTHER PENSION PAYMENTS**

WOU's total payroll for the year ended June 30, 2018 was \$47,831, of which \$13,963 was subject to defined contribution retirement plan contributions. The following schedule lists payments made by WOU for the fiscal year:

<u>June 30, 2018</u>				
	<u>As a % of</u>		<u>As a % of</u>	
	<u>Employer</u>	<u>Covered</u>	<u>Employee</u>	<u>Covered</u>
	<u>Contribution</u>	<u>Payroll</u>	<u>Contribution</u>	<u>Payroll</u>
ORP	\$ 1,758	12.59%	\$ 818	5.86%
TIAA	7	0.05%	7	0.05%
<b>Total</b>	<b>\$ 1,765</b>	<b>12.64%</b>	<b>\$ 825</b>	<b>5.91%</b>

Of the employee share, WOU paid \$753 of the ORP and \$7 of the TIAA employee contribution amounts on behalf of their employees during the fiscal year ended June 30, 2018.

WOU's total payroll for the year ended June 30, 2017 was \$46,908, of which \$13,422 was subject to defined contribution retirement plan contributions. The following schedule lists payments made by WOU for the fiscal year:

<u>June 30, 2017</u>				
	<u>As a % of</u>		<u>As a % of</u>	
	<u>Employer</u>	<u>Covered</u>	<u>Employee</u>	<u>Covered</u>
	<u>Contribution</u>	<u>Payroll</u>	<u>Contribution</u>	<u>Payroll</u>
ORP	\$ 1,570	11.69%	\$ 787	5.86%
TIAA	7	0.05%	7	0.05%
<b>Total</b>	<b>\$ 1,577</b>	<b>11.75%</b>	<b>\$ 794</b>	<b>5.92%</b>

Of the employee share, WOU paid \$737 of the ORP and \$7 of the TIAA employee contribution amounts on behalf of their employees during the fiscal year ended June 30, 2017.

**14. OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**A. PUBLIC EMPLOYEES RETIREMENT PLANS (PERS)**

**PLAN DESCRIPTIONS**

The Public Employees Retirement System (PERS) Board contracts for health insurance coverage on behalf of eligible PERS members. Eligible retirees pay their own age-adjusted premiums. To help retirees defray the cost of these premiums, PERS also administers two separate defined benefit other postemployment benefit (OPEB) plans: the Retirement Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA). Only Tier One and Tier Two PERS members are eligible to participate in the RHIA and RHIPA plans. (Refer to Note 13 for details concerning Tier One and Tier Two membership in PERS.)

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

The RHIA is a cost-sharing multiple-employer defined benefit OPEB plan in which the university participates. Established under Oregon Revised Statute (ORS) 238.420, the plan provides a payment of up to \$60 toward the monthly cost of health insurance for eligible PERS members. To be eligible to receive the RHIA subsidy, the member must (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIA plan.

Established under ORS 238.415, the RHIPA is considered a single-employer defined benefit OPEB plan for financial reporting purposes. The plan provides payment of the average difference between the health insurance premiums paid by retired state employees under contracts entered into by the PERS Board and health insurance premiums paid by state employees who are not retired. PERS members are qualified to receive the RHIPA subsidy if they have eight or more years of qualifying service in PERS at the time of retirement or receive a disability pension calculated as if they had eight or more years of qualifying service, but are not eligible for federal Medicare coverage. A surviving spouse or dependent of a deceased retired state employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired on or after September 29, 1991. The Legislature has sole authority to amend the benefit provisions and employer obligations of the RHIPA plan.

Both RHIA and RHIPA are closed to employees hired on or after August 29, 2003, who had not established PERS membership prior to that date.

**OPEB PLANS REPORT**

The PERS RHIA and RHIPA defined benefit OPEB plans are reported separately under Other Employee Benefit Trust Funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the state's Comprehensive Annual financial Report. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. The report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at: [www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx](http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx)

**SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Employers participating in PERS are required to report OPEB information in their financial statements for fiscal periods beginning on or after June 15, 2017, in accordance with GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

The requirements of this Statement incorporate provisions intended to reflect the effects of transactions and events related to OPEB in the measurement of employer liabilities and recognition of OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB.

**BASIS OF ACCOUNTING**

The financial statements for the PERS OPEB plans are prepared using the accrual basis of accounting. Contributions are recognized in the period in which the contributions are due. Benefits are recognized in the month they are earned and withdrawals are recognized in the month they are due and payable. Plan investments are reported at fair value.

**PROPORTIONATE SHARE ALLOCATION METHODOLOGY**

The basis for the employer's proportion is determined by comparing the employer's actual, legally required contributions made during the fiscal year to the Plan with the total actual contributions made in the fiscal year of all employers.

**OPEB PLAN (ASSET)/LIABILITY**

The components of the Net OPEB liability (asset) for the OPEB plans as of the measurement date of June 30, 2017 are as follows (in millions):

	<b>June 30,</b>
	<b>2017</b>
<b>Net OPEB - RHIA (Asset)</b>	<b>\$ 470.0</b>
Total OPEB - RHIA Liability	511.8
Plan Fiduciary Net Position	<b>\$ (41.8)</b>
Plan Net OPEB - RHIA (Asset)	<b>\$ 46.6</b>
	<b>June 30,</b>
	<b>2017</b>
<b>Net OPEB - RHIPA Liability</b>	<b>\$ 70.9</b>
Total OPEB - RHIPA Liability	24.3
Plan Fiduciary Net Position	<b>\$ 46.6</b>
Plan Net OPEB - RHIPA Liability	<b>\$ 46.6</b>

**CHANGES SUBSEQUENT TO THE MEASUREMENT DATE**

The PERS Board reviews the discount rate in odd-numbered years as part of the Board's adoption of actuarial methods and assumptions. That rate is then adopted in an administrative rule at the time the Board sets the new rate. On July 28, 2017, the PERS Board adopted a 7.20% assumed rate. The rule specifies that the adopted

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)

assumed rate will be effective for PERS transactions with an effective date of January 1, 2018.

### CONTRIBUTIONS

Both of the OPEB plans administered by PERS are funded through actuarially determined employer contributions.

For the fiscal year ended June 30, 2018, the university contributes 0.07 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIA benefits. In addition, the university contributes 0.43 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contribution was approximately \$129 for the year ended June 30, 2018. The actual contribution equaled the annual required contribution for the fiscal year.

For the fiscal year ended June 30, 2018, the university contributed 0.11 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIPA benefits. In addition, the university contributes 0.38 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contribution was approximately \$120 for the year ended June 30, 2018. The actual contribution equaled the annual required contribution for the fiscal year.

### NET OPEB ASSET – PERS RHIA

At June 30, 2018, the university reported an asset of \$124 for its proportionate share of the PERS RHIA net OPEB asset. The net OPEB asset as of June 30, 2018 was measured as of June 30, 2017, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2015. The PERS system does not provide WOU an audited proportionate share as a separate employer; the university is allocated a proportionate share of PERS employer state agencies. The State Department of Administrative Services (DAS) calculated WOU's proportionate share of all state agencies internally based on actual contributions by WOU as compared to the total for employer state agencies. The Oregon Audits Division reviewed this internal calculation. At June 30, 2018, WOU's proportion was 0.30 percent of the statewide OPEB plan and 0.96 percent of employer state agencies.

For the year ended June 30, 2018, WOU recorded total OPEB expense of (\$9) due to changes in the net PERS RHIA OPEB asset, deferred outflows and deferred inflows.

### NET OPEB LIABILITY – PERS RHIPA

At June 30, 2018, the university reported a liability of \$448 for its proportionate share of the PERS RHIPA net OPEB liability. The net OPEB liability as of June 30, 2018

was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2015. The PERS system does not provide WOU an audited proportionate share as a separate employer; the university is allocated a proportionate share of PERS employer state agencies. DAS calculated WOU's proportionate share of all state agencies internally based on actual contributions by WOU as compared to the total for employer state agencies. The Oregon Audits Division reviewed this internal calculation. At June 30, 2018, WOU's proportion was 0.96 percent of the statewide OPEB plan.

For the year ended June 30, 2018, WOU recorded total OPEB expense of \$38 due to changes in the net PERS RHIPA OPEB liability, deferred outflows and deferred inflows.

### DEFERRED ITEMS - RHIA

Deferred inflows of resources and deferred outflows of resources are calculated at the system-wide level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2017, there were:

- No difference between expected and actual experience
- No difference due to changes in assumptions
- Changes in employer proportion since the prior measurement date
- A difference between projected and actual earnings

Differences between expected and actual experience, changes in assumption, and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of the measurement period ended June 30, 2017 is 3.7 years.

The difference between projected and actual OPEB plan investment earnings attributable to each measurement period is amortized over a closed five-year period.

One year of amortization is recognized in the university's total OPEB expense for fiscal years 2018.

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

At June 30, 2018, WOU reported deferred outflows of resources and deferred inflows of resources related to RHIA OPEB from the following sources (in thousands):

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	\$ -	\$ 58
Change in Proportion	3	-
Total	<u>\$ 3</u>	<u>\$ 58</u>
Net Deferred Outflow/(Inflow) of Resources before Contributions Subsequent to the Measurement Date (MD)	(55)	
Contributions Subsequent to the MD	<u>129</u>	
Net Deferred Outflow/(Inflow) of Resources after Contributions Subsequent to the MD	<u>\$ 74</u>	

Of the amount reported as deferred outflows of resources, \$129 are related to contributions subsequent to the measurement date and will be recognized as an increase of the net OPEB asset in the year ended June 30, 2019.

As of June 30, 2018, other amounts reported as deferred outflows of resources and deferred inflows of resources related to RHIA OPEB will be recognized in OPEB expense as follows (in thousands):

<u>Deferred Outflow/ (Inflow) of Resources</u>	
Year Ended June 30:	
2019	\$ (13)
2020	(14)
2021	(14)
2022	(14)
	<u>\$ (55)</u>

**DEFERRED ITEMS - RHIPA**

Deferred inflows of resources and deferred outflows of resources are calculated at the system-wide level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2017, there were:

- No difference due to changes in assumptions
- No difference between expected and actual experience
- Changes in employer proportion since the prior measurement date

- Difference between employer contributions and proportionate share of contributions
- Net difference between projected and actual OPEB plan investment earnings

Differences between expected and actual experience, changes in assumption, and change in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of the measurement period ended June 30, 2017 is 7.2 years.

The difference between projected and actual OPEB plan investment earnings attributable to each measurement period is amortized over a closed five-year period.

One year of amortization is recognized in the university's total OPEB expense for fiscal years 2018.

At June 30, 2018, WOU reported deferred outflows of resources and deferred inflows of resources related to RHIPA OPEB from the following sources (in thousands):

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	\$ -	\$ 5
Total	<u>\$ -</u>	<u>\$ 5</u>
Net Deferred Outflow/(Inflow) of Resources before Contributions Subsequent to the Measurement Date (MD)		(5)
Contributions Subsequent to the MD		<u>120</u>
Net Deferred Outflow/(Inflow) of Resources after Contributions Subsequent to the MD	<u>\$ 115</u>	

Of the amount reported as deferred outflows of resources, \$120 are related to contributions subsequent to the measurement date and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2019.

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

As of June 30, 2018, other amounts reported as deferred outflows of resources and deferred inflows of resources related to RHIPA OPEB will be recognized in OPEB expense as follows (in thousands):

<b>Deferred Outflow/ (Inflow) of Resources</b>		
Year Ended June 30:		
2019	\$	(1)
2020		(1)
2021		(1)
2022		(2)
	\$	(5)

**ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown below are based on the 2014 Experience Study, which reviewed experience for the four-year period ended on December 31, 2014.



The following key methods and assumptions were used to measure the total OPEB liability:

<b>Actuarial Methods and Assumptions:</b>		
	<b>RHIA</b>	<b>RHIPA</b>
Valuation Date	December 31, 2015	December 31, 2015
Measurement	June 30, 2017	June 30, 2017
Experience Study Report	2014, published September 2015	
<b>Actuarial Assumptions:</b>		
Actuarial Cost Method	Entry Age Normal	
Inflation Rate	2.50 percent	
Long-Term Expected Rate of Return	7.50 percent	
Discount Rate	7.50 percent	
Projected Salary Increases	3.50 percent	
Retiree Healthcare Participation	Healthy retirees: 38%; Disabled retirees: 20%	Varies by service at decrement, increasing from 10% at eight years of service to 38% at 30 years of service.
Healthcare Cost Trend Rate	Not applicable	Applied at beginning of plan year, starting with 6.3% for 2016, decreasing to 5.3% for 2019, increasing to 6.5% for 2029, and decreasing to an ultimate rate of 4.4% for 2094 and beyond.
Mortality	<i>Healthy retirees and beneficiaries:</i>	
	RP-2000 Sex-distinct, generational per Scale BB, with collar adjustments and set-backs as described in the valuation.	
	<i>Active members:</i>	
	Mortality rates are a percentage of healthy retiree rates that vary by group, as described in the valuation.	
	<i>Disabled retirees:</i>	
	Mortality rates are a percentage (70% for males, 95% for females) of the RP-2000 Sex-distinct, generational per scale BB, disabled mortality table.	

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

**DISCOUNT RATE**

The discount rate used to measure the total OPEB liability/(asset) was 7.50 percent for the OPEB Plans. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the OPEB Plans was applied to all periods of projected benefit payments to determine the total OPEB liability.

**SENSITIVITY ANALYSIS**

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the net OPEB liability/(asset) calculated using the discount rate of 7.50 percent, as well as what the net OPEB liability/(asset) would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

	June 30, 2018	
	RHIA	RHIPA
1% Decrease 6.5%	\$17	\$496
Current Discount Rate	(124)	448
1% Increase 8.5%	(244)	405

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the net OPEB liability/(asset) calculated using the current healthcare cost trend rates, as well as what the net OPEB liability/(asset) would be if it were calculated using healthcare trend rates that are one percentage point lower, or one percentage point higher than the current rates:

	June 30, 2018	
	RHIA	RHIPA
1% Decrease	(\$124)	\$387
Current Trend Rate	(124)	448
1% Increase	(124)	518

**ASSUMED ASSET ALLOCATION**

Asset Class/ Strategy	Low Range	High Range	OIC Target
Cash	0.00 %	3.00 %	0.00 %
Debt Securities	15.00	25.00	20.00
Public Equity	32.50	42.50	37.50
Private Equity	14.00	21.00	17.50
Real Estate	9.50	15.50	12.50
Alternative Equity	0.00	12.50	12.50
Opportunity Portfolio	0.00	3.00	0.00
Total			100 %

**LONG-TERM EXPECTED RATE OF RETURN**

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2015 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the OIC investment advisors. Each asset assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. The table below shows a summary of long-term expected rate of return by asset class. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements at: [www.oregon.gov/pers/Pages/section/financial\\_reports/financials.aspx](http://www.oregon.gov/pers/Pages/section/financial_reports/financials.aspx)

Asset Class	Target	Compound Annual Return
Core Fixed Income	8.00%	4.00%
Short-Term Bonds	8.00	3.61
Bank/Leveraged Loans	3.00	5.42
High Yield Bonds	1.00	6.20
Large/Mid Cap US Equities	15.75	6.70
Small Cap US Equities	1.31	6.99
Micro Cap US Equities	1.31	7.01
Developed Foreign Equities	13.13	6.73
Emerging Market Equities	4.12	7.25
Non-US Small Cap Equities	1.88	7.22
Private Equity	17.50	7.97
Real Estate (Property)	10.00	5.84
Real Estate (REITS)	2.50	6.69
Hedge Fund of Funds - Diversified	2.50	4.64
Hedge Fund - Event-driven	0.63	6.72
Timber	1.88	5.85
Farmland	1.88	6.37
Infrastructure	3.75	7.13
Commodities	1.88	4.58
Assumed Inflation – Mean		2.50%

**DEPLETION DATE PROJECTION**

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)

Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB Statement No. 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB Statement No. 75 (paragraph 39) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an actuarially determined contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB Statement No. 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience that might impact the plan's funded position.

Based on these circumstances, it is the independent actuary's opinion that the detailed depletion date projections outlined in GASB Statement No. 75 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

### B. PUBLIC EMPLOYEES' BENEFIT BOARD PLAN (PEBB)

#### PLAN DESCRIPTION

WOU participates in a defined benefit postemployment healthcare plan administered by the Public Employees Benefit Board (PEBB). This plan offers healthcare assistance to eligible retired employees and their beneficiaries. Chapter 243 of the Oregon Revised Statutes (ORS) gives PEBB the authority to establish and amend the benefit provisions of the PEBB Plan. The PEBB Plan is considered a cost-sharing multiple-employer defined benefit plan for financial reporting purposes and is not administered through a trust. There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement

No. 75 for the purpose of paying benefits. PEBB does not issue a separate, publicly available financial report.

The PEBB Plan allows qualifying retired employees to continue their "active" health insurance coverage on a self-pay basis until they are eligible for Medicare. Participating retirees pay their own monthly premiums. However, the premium amount is based on a blended rate that is determined by pooling the qualifying retirees with active employees, thus, creating an "implicit rate subsidy".

#### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Employers participating in PEBB are required to report OPEB information in their financial statements for fiscal periods beginning on or after June 15, 2017, in accordance with GASB Statement No. 75.

The requirements of this Statement incorporate provisions intended to reflect the effects of transactions and events related to OPEB in the measurement of employer liabilities and recognition of OPEB expense and deferred outflows of resources and deferred inflows of resources related to OPEB.

#### PROPORTIONATE SHARE ALLOCATION METHODOLOGY

The basis for the employer's proportion is determined by comparing the employer's actual contributions made during the fiscal year with the total actual contributions made in the fiscal year of all employers.

#### TOTAL OPEB LIABILITY

At June 30, 2018, the university reported a liability of \$1,990 for its proportionate share of the total PEBB OPEB liability. The total OPEB liability as of June 30, 2018 was measured as of June 30, 2018, and was determined by an actuarial valuation as of July 1, 2017. PEBB does not provide WOU an audited proportionate share as a separate employer; the university is allocated a proportionate share of PEBB employer state agencies. DAS calculated WOU's proportionate share of all state agencies internally based on actual contributions by WOU as compared to the total for employer state agencies. The Oregon Audits Division reviewed this internal calculation. At June 30, 2018, WOU's proportion was 1.34 percent of the state-wide OPEB plan.

For the year ended June 30, 2018, WOU recorded total OPEB expense of \$139 due to changes in the total OPEB liability, deferred inflows and amortization of deferred amounts.

#### DEFERRED ITEMS

Deferred inflows of resources and deferred outflows of resources are calculated at the system-wide level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2018, deferred items included only changes in assumptions.



**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

Changes in assumption are amortized over the closed period equal to the average expected remaining service lives of all covered active and inactive participants. Employers are required to recognize OPEB expense based on the balance of the closed period “layers” attributable to each measurement period. The weighted average expected remaining service lives, assuming zero years for all retirees, determined as of the beginning of the measurement period ended June 30, 2018 is 8.2 years.

One year of amortization is recognized in the university’s total OPEB expense for fiscal years 2018.

At June 30, 2018, WOU reported deferred outflows of resources and deferred inflows of resources related to PEBB OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Change in Assumptions	\$ -	\$ 43
Total	\$ -	\$ 43
Net Deferred Outflow/(Inflow) of Resources	\$ (43)	

As of June 30, 2018, amounts reported as deferred outflows of resources and deferred inflows of resources related to PEBB OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	
2019	\$ (6)
2020	(6)
2021	(6)
2022	(6)
2023	(6)
Thereafter	(13)
	<u>\$ (43)</u>

**ACTUARIAL METHODS AND ASSUMPTIONS**

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The following key methods and assumptions were used to measure the total OPEB liability:

<b>Actuarial Methods and Assumptions:</b>	
Valuation Date	July 1, 2017
Measurement Date	June 30, 2018
<b>Actuarial Assumptions:</b>	
Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.50 percent
Discount Rate	3.87 percent
Projected Salary Increases	3.50 percent
Withdrawal, retirement, and mortality rates	December 31, 2016 Oregon PERS valuation
Healthcare Cost Trend Rate	<i>Medical and vision cost increases:</i> 0.80% in the first year; 5.10% in the second year; 5.30% in the third year; varying from 6.20% to 4.20% over the remainder of the projection period
	<i>Dental cost changes:</i> decrease 1.10% in the first year; increase 3.10% in the second year; increase 4.00% per year thereafter
Election and lapse rates	30% of eligible employees
	60% spouse coverage for males, 35% for females
	7% annual lapse rate

**DISCOUNT RATE**

Unfunded plans must use a discount rate that reflects a 20-year tax-exempt municipal bond yield or index rate. The Bond Buyer 20-Year General Obligation Bond Index was used to determine the discount rate for the OPEB liability. The discount rate in effect for the June 30, 2018 reporting date is 3.87 percent.

**SENSITIVITY ANALYSIS**

The sensitivity analysis below shows the sensitivity of the university’s proportionate share of the total OPEB liability calculated using the discount rate of 3.87 percent, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

	June 30, 2018
1% Decrease 2.87%	\$2,165
Current Discount Rate 3.87%	1,990
1% Increase 4.87%	1,829

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the total OPEB liability calculated using the current healthcare cost trend rates, as well as what the net OPEB liability would be if it were calculated using healthcare trend rates that are one percentage point lower, or one percentage point higher than the current rates:

	June 30, 2018
1% Decrease	\$1,753
Current Trend Rate	1,990
1% Increase	2,272

**15. FUNDS HELD IN TRUST BY OTHERS**

Funds held in trust by others, for which WOU is an income beneficiary, are not recorded in the financial records. The approximate value of such trust funds at June 30, 2018 and 2017 were \$1,567 and \$1,499, respectively.

**16. RISK FINANCING**

WOU is a member of the Public Universities Risk Management and Insurance Trust (Trust). The Trust is a separate legal entity which operates for the benefit of the member universities (Member). The Trust is governed by a Board of Trustees comprised of a representative of each Member of the Trust. The Trustees administer an insurance program wherein the Members share risk by pooling their losses and claims and jointly purchasing insurance and administrative services through the Trust. In exchange, Members pay annual assessments and provide the Trustees with information or assistance as necessary for the Trustees to determine annual assessments and to purchase insurance or reinsurance. By participating, WOU transfers the following risk to the Trust:

- Real property loss for university owned building, equipment, automobiles and other types of property
- Tort liability claims brought against the university, its officers, employees or agents
- Workers' compensation and employers liability
- Crime, Fiduciary
- Specialty lines of business including medical practices, international travel, fine art, camps, clinics and other items.

WOU retains risk for losses under \$5, which is the deductible per claim not covered by insurance purchased through the Trust.

WOU is charged an assessment to cover the Trust's cost of servicing claims and payments based on the Risk Allocation Model and actuarial estimates of the amounts needed to pay prior and current-year claims. The amount of settlements has not exceeded insurance coverage for the past three years.

In addition, WOU purchases various commercial insurance policies to cover the deductible amounts of intercollegiate athletics insurance provided through the National Collegiate Athletics Association (NCAA) and to provide coverage for special events and student liability.

**17. COMMITMENTS AND CONTINGENT LIABILITIES**

Outstanding commitments on partially completed and planned but not initiated construction projects totaled approximately \$12,999 at June 30, 2018. These commitments will be primarily funded from gifts, grants, and university funds.

**CONSTRUCTION COMMITMENTS AS OF JUNE 30, 2018**

	Total Commitment	Completed to Date	Outstanding Commitment
Natural Sciences Renovation	\$ 5,940	\$ 901	\$ 5,039
Capital Repairs	3,093	150	2,943
Project Budgets <\$1M	7,372	2,355	5,017
	<u>\$ 16,405</u>	<u>\$ 3,406</u>	<u>\$ 12,999</u>

WOU is contingently liable in connection with certain other claims and contracts, including those currently in litigation, arising in the normal course of its activities. Management is of the opinion that the outcome of such matters will not have a material effect on the financial statements.

WOU participates in certain federal grant programs. These programs are subject to financial and compliance audits by the grantor or its representative. Such audits could lead to requests for reimbursement to the grantor or for expenditures disallowed under terms of the grant. Management believes that disallowances, if any, will not have a material effect on the financial statements.

Unemployment compensation claims are administered by the Oregon Employment Division pursuant to ORS Chapter 657. WOU reimburses the Oregon Employment Division on a quarterly basis for actual benefits paid. Each year resources are budgeted to pay current charges. The amount of future benefit payments to claimants and the resulting liability to WOU cannot be reasonably determined at June 30, 2018.

**18. CHANGE IN ACCOUNTING PRINCIPLE**

GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, is effective for fiscal year 2018. The state did not determine the amounts as of June 30, 2016 so restatement of all prior periods presented is not possible.

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEARS ENDED JUNE 30, 2018 AND 2017 (DOLLARS IN THOUSANDS)**

The cumulative effect of applying GASB Statement No. 75 is reported as a restatement of beginning net position as of July 1, 2017 as follows:

	July 1, 2017
Beginning Net Position	\$ 78,551
Less Beginning Net PERS RHIA OPEB Liability	(79)
Less Beginning Net PERS RHIPA OPEB Liability	(527)
Plus Reversal of Prior Year PEBB OPEB Liability	1,090
Less Beginning Total PEBB OPEB Liability	(1,993)
Plus Beginning Deferred Outflows	250
Total Change in Accounting Principle	<u>(1,259)</u>
Restated Beginning Net Position	<u>\$ 77,292</u>

Under GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, WOU reported a Net OPEB Obligation related to the implicit rate subsidy provided to retirees who were allowed to purchase health insurance under the university's PEBB health care plans. The implementation of GASB Statement No. 75, effective for fiscal year ending June 30, 2018, supersedes GASB Statement No. 45. Under GASB Statement No. 75, the university now reports their proportionate share of the net PERS RHIA OPEB asset, net PERS RHIPA OPEB liability and the total PEBB OPEB liability along with the associated deferred outflows of resources and deferred inflows of resources. Historically, the OPEB Obligation was included in the noncurrent portion of long-term liabilities. With the implementation of GASB Statement No. 75, the OPEB asset and OPEB liabilities are now reported on separate lines in the Statement of Net Position. See Note 15 Other Post-Employment Benefits (OPEB) for a detailed description of each plan and the proportionate share methodology for each.

The change from GASB Statement No. 45 to GASB Statement No. 75 had the following impact on the university's reported OPEB liability:

GASB 45 Net OPEB Obligation at 6/30/2017	\$ 1,090
Reversal of Prior OPEB Obligation	(1,090)
GASB 75 Total PEBB OPEB Liability	1,990
GASB 75 Net PERS RHIPA OPEB Liability	448
Ending OPEB Liability at 6/30/2018	<u>\$ 2,438</u>

**19. SUBSEQUENT EVENTS**

WOU management has reviewed events and transactions that occurred subsequent to the Statement of Net Position date of June 30, 2018, and found none that required adjustment or disclosure in the financial statements.

**20. WESTERN OREGON UNIVERSITY  
DEVELOPMENT FOUNDATION**

Under policies approved by the Board, individual university foundations may be established to provide assistance in fund raising, public outreach and other support for the mission of WOU. The WOU Development Foundation is a legally separate, tax-exempt entity with an independent governing board. Although WOU does not control the timing or amount of receipts from the foundation, the majority of resources, or income thereon, that the foundation holds and invests are restricted to the activities of the university by the donors. Because these restricted resources held by the foundation can only be used by, or for the benefit of, the university, the foundation is considered a component unit of WOU and is discretely presented in the financial statements. The financial activity is reported for the years ended June 30, 2018 and 2017. The foundation is audited annually and received an unmodified audit opinion.

During the years ended June 30, 2018 and 2017 gifts of \$942 and \$850, respectively, were transferred from the foundation to WOU.

Please see the financial statements for the WOU component unit on pages 23 and 25 of this report.

Complete financial statements for the foundation may be obtained by writing to the following:

- *Western Oregon University Foundation, 345 N. Monmouth Ave., Monmouth, OR 97361*



## REQUIRED SUPPLEMENTARY INFORMATION (DOLLARS IN THOUSANDS)

### SCHEDULE OF UNIVERSITY CONTRIBUTIONS\*

#### Public Employees Retirement System

For Fiscal Years Ended June 30,	2018	2017	2016	2015	2014	2013	2012
Contractually Required Contribution	\$ 3,125	\$ 2,362	\$ 2,337	\$ 1,846	\$ 1,807	\$ 1,687	\$ 1,609
Contributions in Relation to the Contractually Required Contribution	3,125	2,362	2,337	1,846	1,807	1,687	1,609
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 28,155	\$ 28,527	\$ 27,229	\$ 25,618	\$ 24,368	\$ 23,462	\$ 22,690
Contributions as a Percentage of Covered Payroll	11.1%	8.3%	8.6%	7.2%	7.4%	7.2%	7.1%

### SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PENSION ASSET/(LIABILITY)\*

#### Public Employees Retirement System

As of the Measurement Date June 30,	2017	2016	2015	2014
University's Proportion of the Net Pension Asset/(Liability)	0.26%	0.26%	0.23%	0.22%
University's Proportionate Share of the Net Pension Asset/(Liability)	\$ (35,461)	\$ (39,513)	\$ (13,285)	\$ 4,952
University's Covered Payroll	\$ 28,527	\$ 27,229	\$ 25,618	\$ 24,368
University's Proportionate Share of the Net Pension Asset/(Liability) as a Percentage of Covered Payroll	124.3%	145.1%	51.9%	20.3%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset/(Liability)	83.1%	80.5%	91.9%	103.6%

\*These tables will eventually contain 10 years of data. Only the data shown above is available at this time.

## REQUIRED SUPPLEMENTARY INFORMATION (DOLLARS IN THOUSANDS)

### SCHEDULE OF UNIVERSITY PERS RHIA OPEB EMPLOYER CONTRIBUTION\*

For Fiscal Years Ended June 30, Actuarially Determined	2018	2017	2016	2015	2014	2013	2012	2011	2010
Contributions <sup>1</sup>	\$ 129	\$ 138	\$ 133	\$ 138	\$ 132	\$ 126	\$ 123	\$ 50	\$ 49
Contributions in Relation to the Actuarially Determined Contributions	129	138	133	138	132	126	123	50	49
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 28,150	\$ 28,522	\$ 27,224	\$ 25,614	\$ 24,363	\$ 22,902	\$ 22,168	\$ 20,256	\$ 19,835
Contributions as a Percentage of Covered Payroll	0.46%	0.48%	0.49%	0.54%	0.54%	0.55%	0.55%	0.25%	0.25%

<sup>1</sup>For Actuarial Assumptions and Methods, see table in Note 14

### SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PERS RHIA OPEB ASSET/(LIABILITY)\*

As of the Measurement Date June 30,	2017	2016
University's Allocation of the Net RHIA OPEB Asset/(Liability)	0.30%	0.29%
University's Proportionate Share of the Net RHIA OPEB Asset/(Liability)	\$ 124	\$ (79)
University's Covered Payroll	\$ 28,522	\$ 27,224
University's Proportionate Share of the Net RHIA OPEB Asset/(Liability) as a Percentage of Covered Payroll	0.43%	0.29%
Plan Fiduciary Net Position as a Percentage of the Total RHIA OPEB Asset/(Liability)	108.88%	94.15%

\*These tables will eventually contain 10 years of data. Only the data shown above is available at this time.

## REQUIRED SUPPLEMENTARY INFORMATION (DOLLARS IN THOUSANDS)

### SCHEDULE OF UNIVERSITY PERS RHIPA OPEB EMPLOYER CONTRIBUTION\*

For Fiscal Years Ended June 30, Actuarially Determined	2018	2017	2016	2015	2014	2013	2012	2011	2010
Contributions <sup>1</sup>	\$ 120	\$ 111	\$ 107	\$ 60	\$ 58	\$ 32	\$ 31	\$ 11	\$ 11
Contributions in Relation to the Actuarially Determined Contributions	120	111	107	60	58	32	31	11	11
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered Payroll	\$ 28,150	\$ 28,522	\$ 27,224	\$ 25,614	\$ 24,363	\$ 22,902	\$ 22,168	\$ 20,256	\$ 19,835
Contributions as a Percentage of Covered Payroll	0.43%	0.39%	0.39%	0.23%	0.24%	0.14%	0.14%	0.05%	0.06%

<sup>1</sup>For Actuarial Assumptions and Methods, see table in Note 14

### SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PERS RHIPA OPEB ASSET/(LIABILITY)\*

As of the Measurement Date June 30,	2017	2016
University's Allocation of the Net RHIPA OPEB Asset/(Liability)	0.96%	0.98%
University's Proportionate Share of the Net RHIPA OPEB Asset/(Liability)	\$ (448)	\$ (527)
University's Covered Payroll	\$ 28,522	\$ 27,224
University's Proportionate Share of the Net RHIPA OPEB Asset/(Liability) as a Percentage of Covered Payroll	1.57%	1.94%
Plan Fiduciary Net Position as a Percentage of the Total RHIPA OPEB Asset/(Liability)	34.25%	21.87%

### SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF THE TOTAL PEBB OPEB LIABILITY\*

As of June 30,	2018	2017
University's Allocation of the Total OPEB Liability	1.34%	1.38%
University's Proportionate Share of the Total OPEB Liability	\$ 1,990	\$ 1,993
University's Covered Payroll	\$ 38,966	\$ 38,929
University's Proportionate Share of the Total OPEB Liability as a Percentage of University Covered Payroll	5.11%	5.12%
Total OPEB Liability as a % of Total Covered Payroll	4.42%	4.45%

There are no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75 for the purpose of paying benefits.

\*These tables will eventually contain 10 years of data. Only the data shown above is available at this time.

For information about the financial data included in this report, contact;

**Dr. Ana Karaman**

Vice President for Finance and Administration

Western Oregon University

345 N. Monmouth Ave.

Monmouth, OR 97361

503-838-8459

**wou.edu**



Western Oregon  
UNIVERSITY

TOGETHER WE **SUCCEED**

**Office of the President**

345 N. Monmouth Ave.

Monmouth, OR 97361

503-838-8888

wou.edu

